Thurrock: A place of opportunity, enterprise and excellence, where individuals, communities and businesses flourish

## Children's Services Overview and Scrutiny Committee

The meeting will be held at $\mathbf{7 . 0 0}$ pm on 14 July 2015
Committee Room 1, Civic Offices, New Road, Grays, Essex, RM17 6SL

## Membership:

Councillors James Halden (Chair), Yash Gupta (MBE) (Vice-Chair), Clare Baldwin, Leslie Gamester, Susan Little and Jane Pothecary

Reverend Darren Barlow, Church of England Representative
Patricia Wilson, Roman Catholic Church Representative
Myra Potter, Parent Governor Representative
Sarah Sanders, Parent Governor Representative

## Substitutes:

Councillors Martin Kerin, Joycelyn Redsell, Andrew Roast and Kevin Wheeler

## Agenda

Open to Public and Press

## Page

## 1 Apologies for Absence

2 Minutes 5-16

To approve as a correct record the minutes of Children's Services Overview and Scrutiny Committee meeting held on 10 March 2015.

## 3 <br> Items of Urgent Business

To receive additional items that the Chair is of the opinion should be considered as a matter of urgency, in accordance with Section 100B (4) (b) of the Local Government Act 1972.
5 Terms of Reference ..... 17-18
6 Education Commission Update ..... 19-32
$7 \quad$ Youth Offending Service function and performance ..... 33-42
8 Julia - SCR Action Plan Update ..... 43-120
9 Adoption and Permanence Services Partnership ..... 121-132
10 Shaping the Council Budget Update ..... 133-144
11 Work Programme ..... 145-150

Queries regarding this Agenda or notification of apologies:
Please contact Jessica Feeney, Senior Democratic Services Officer by sending an email to Direct.Democracy@thurrock.gov.uk

Agenda published on: 6 July 2015

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## DECLARING INTERESTS FLOWCHART - QUESTIONS TO ASK YOURSELF

## Breaching those parts identified as a pecuniary interest is potentially a criminal offence

## Helpful Reminders for Members

- Is your register of interests up to date?
- In particular have you declared to the Monitoring Officer all disclosable pecuniary interests?
- Have you checked the register to ensure that they have been recorded correctly?


## When should you declare an interest at a meeting?

- What matters are being discussed at the meeting? (including Council, Cabinet, Committees, Subs, Joint Committees and Joint Subs); or
- If you are a Cabinet Member making decisions other than in Cabinet what matter is before you for single member decision?

Does the business to be transacted at the meeting

- relate to; or
- likely to affect
any of your registered interests and in particular any of your Disclosable Pecuniary Interests?
Disclosable Pecuniary Interests shall include your interests or those of:
- your spouse or civil partner's
- a person you are living with as husband/ wife
- a person you are living with as if you were civil partners
where you are aware that this other person has the interest.
A detailed description of a disclosable pecuniary interest is included in the Members Code of Conduct at Chapter 7 of the Constitution. Please seek advice from the Monitoring Officer about disclosable pecuniary interests.

What is a Non-Pecuniary interest? - this is an interest which is not pecuniary (as defined) but is nonetheless so significant that a member of the public with knowledge of the relevant facts, would reasonably regard to be so significant that it would materially impact upon your judgement of the public interest.

## Pecuniary

Non- pecuniary

If the interest is not already in the register you must (unless the interest has been agreed by the Monitoring Officer to be sensitive) disclose the existence and nature of the interest to the meeting

Declare the nature and extent of your interest including enough detail to allow a member of the public to understand its nature

If the Interest is not entered in the register and is not the subject of a pending notification you must within 28 days notify the Monitoring Officer of the interest for inclusion in the register

Unless you have received dispensation upon previous application from the Monitoring Officer, you must:

- Not participate or participate further in any discussion of the matter at a meeting;
- Not participate in any vote or further vote taken at the meeting; and
- leave the room while the item is being considered/voted upon
If you are a Cabinet Member you may make arrangements for the matter to be dealt with by a third person but take no further steps

You may participate and vote in the usual way but you should seek advice on Predetermination and Bias from the Monitoring Officer.

Vision: Thurrock: A place of opportunity, enterprise and excellence, where individuals, communities and businesses flourish.

To achieve our vision, we have identified five strategic priorities:

1. Create a great place for learning and opportunity

- Ensure that every place of learning is rated "Good" or better
- Raise levels of aspiration and attainment so that residents can take advantage of local job opportunities
- Support families to give children the best possible start in life

2. Encourage and promote job creation and economic prosperity

- Promote Thurrock and encourage inward investment to enable and sustain growth
- Support business and develop the local skilled workforce they require
- Work with partners to secure improved infrastructure and built environment

3. Build pride, responsibility and respect

- Create welcoming, safe, and resilient communities which value fairness
- Work in partnership with communities to help them take responsibility for shaping their quality of life
- Empower residents through choice and independence to improve their health and well-being

4. Improve health and well-being

- Ensure people stay healthy longer, adding years to life and life to years
- Reduce inequalities in health and well-being and safeguard the most vulnerable people with timely intervention and care accessed closer to home
- Enhance quality of life through improved housing, employment and opportunity

5. Promote and protect our clean and green environment

- Enhance access to Thurrock's river frontage, cultural assets and leisure opportunities
- Promote Thurrock's natural environment and biodiversity
- Inspire high quality design and standards in our buildings and public space


# Agenda Item 2 

## Minutes of the Meeting of the Children's Services Overview and Scrutiny Committee held on 10 March 2015 at 7.00 pm

| Present: | Councillors Val Morris-Cook (Chair), James Halden (Vice-Chair), |
| :--- | :--- |
|  | Charles Curtis, Martin Kerin, Tunde Ojetola and Graham Snell |

Reverend Darren Barlow, Church of England Representative
Apologies: $\quad$ S. Ali - Youth Cabinet Representative
J. Henderson - Youth Cabinet Representative

## In attendance:

Carmel Littleton, Director of Children's Services<br>Andrew Carter, Head of Care and Targeted Outcomes Janet Clark, Strategic Lead Operational, Resources and Libraries Unit<br>Temi Fawehinmi, Contract and Performance Manager Michele Lucas, Learning \& Skills Manager Malcolm Taylor, Strategic Lead - Learner Support Stephanie Cox, Senior Democratic Services Officer

Before the start of the Meeting, all present were advised that the meeting may be filmed and was being recorded, with the audio recording to be made available on the Council's website.

## 32. Minutes

Councillor Ojetola advised that he was not in attendance at the last meeting held on 10 February 2015, which was not reflected in the minutes. He also asked when an item on Admissions would be referred to the Committee, to which the Director of Children's Services advised that a briefing note would be circulated following Members agreement at the previous meeting.

Councillor Halden felt that the minutes were accurate but requested that action points arising from meetings should be progressed faster. He observed that the protocol that was agreed at the last meeting to be referred to the Corporate Parenting Committee had not been actioned and that the Cabinet Member for Children's Social Care had not yet made a statement to full Council which had been requested at the last meeting.

The Director of Children's Services proposed that it would be more appropriate to refer the protocol for informing Members of serious issues in future to the Children's Services Overview and Scrutiny Committee rather than the Corporate Parenting Committee, to which Members agreed to the amendment.

The Minutes of Children's Services Overview and Scrutiny Committee, held on 10 February 2015, were approved as a correct record.

## 33. Items of Urgent Business

There were no urgent items of business.

## 34. Declaration of Interests

Councillor Kerin declared a non-pecuniary interest in respect of Agenda Item 8, Pupil Place Plan 2014-2015, as his wife was an employee of the Harris Academy Chafford Hundred.

Councillor Curtis declared a non-pecuniary interest in the general business of the meeting by virtue that he had grandchildren attending Bulphan School and was a Governor at the Ockendon Academy.

Councillor Ojetola declared a non-pecuniary interest in relation to the general business of the meeting as he had children attending the Gateway Academy, Belmont Castle Academy and was a Governor at Palmer's College and Gateway Academy. He also declared a further non-pecuniary interest in respect of Agenda Item 8, Pupil Place Plan 2014-2015, as he was one of the parents who had applied for a school place at the Harris Free School, Chafford Hundred.

Reverend Barlow declared a non-pecuniary interest in the general business of the meeting as he had children attending St Thomas Primary School, Grays Convent and Palmer's College. He was also a trustee and corporation member at Palmer's College and his wife was employed at St Thomas Primary School.

## 35. Multi-Agency Action Plan - Serious Case Review

The Head of Children's Social Care introduced the report and action plan, included in appendix 1, which detailed the progress that had been made in Children's Social Care and Education in response to the findings of the Serious Case Review.

Councillor Halden observed that all items detailed on the action plan were of a 'green' status, and was worried about this given the severity of the issues that had been presented.

The Head of Children's Social Care explained that the 'green' status meant that progress was on track and that no additional action was required but that did not mean that all actions had been completed as development would be ongoing.

Councillor Ojetola observed that he was happy the actions were on track and affirmed that as long as regular updates were provided to the Committee he was happy for the process to continue.

The Director of Children's Services informed the Committee that the team had been progressing ahead at pace in order to achieve the green indicators and that regular updates were provided to the Management Team every fortnight in order to ensure work was on target.

Councillor Morris-Cook remarked that initially she was concerned that the outcomes did not follow SMART methodology and were not easily measurable, however on further inspections she welcomed the 'RAG' status, evidence and target dates so that progress could be validated.

Councillor Halden questioned the Head of Children's Social Care and received responses as follows:

- In relation to the matter as to whether the board were aware that Children in Need processes were vulnerable to pressures on Social Work teams, Councillor Halden observed that he had raised this concern at the previous meeting and was assured that workload pressures or time constraints had not attributed to this case being flagged up.
- The Head of Children's Social Care explained that the issue had not been progressed further primarily due to the fact that there had been a preoccupation with identifying the case as a rape case, and therefore a criminal matter, rather than one of Child Sexual Exploitation.
- Councillor Halden was concerned that the introduction of the Multi Agency Safeguarding Hub (MASH) had increased the number of the agencies involved, in light of the fact that one of the failings which had been identified was that agencies felt that their duty was complete because they had shared information rather than taking responsibility for their own actions in the safeguarding arena. He questioned how this had been addressed.

The Head of Children's Social Care advised that cases were referred into the Multi Agency Safeguarding Hub (MASH) and escalated as necessary, where all agencies were challenged. This was reinforced by the fact that each agency was represented in the MASH.

The Director of Children's Services informed Members that a monthly audit of case files took place, where a sample of case files were audited by line managers and social workers questioned to establish what relationships were like and identify if escalation was required.

## RESOLVED:

That Members be invited to scrutinise the Multi-Agency Action Plan and the feedback be noted.

## 36. Child Sexual Exploitation Update

The Head of Children's Social Care introduced the report which provided an update on the Children's Social Care Child Sexual Exploitation Action Plan and on actions in response to the Ofsted Thematic Inspection - 'The Sexual Exploitation of Children: it couldn't happen here, could it?'. In introducing the report he explained that 'Stranger Danger' had recently been provided in addition to Child Sexual Exploitation Champion training.

Councillor Kerin asked whether a dedicated Senior Social Worker had been recruited yet, to which the Head of Children's Social Care advised that he hoped someone would be in post by the end of the month.

Councillor Ojetola asked for clarification as to how 'missing' was defined. In response officers explained that unauthorised absences did not constitute as missing, however any regular patterns of unauthorised absence of missing education were fed into the Child Sexual Exploitation Panel.

Councillor Halden raised concerns that that the Serious Case Review had highlighted that the case was closed prematurely, Social Workers wrongly believed that the young person could not be seen without her mother, and certain procedures were not followed. He questioned whether there was a problem with training individuals or if further professional development was required.

In response the Head of Children's Social Care highlighted that the Ofsted thematic review was not Thurrock specific but assured Members that medium and high risk cases were discussed regularly at strategy meetings to ensure that all concerned were satisfied the level of risk was being addressed.

Councillor Halden expressed his confidence in the senior management team in satisfactorily addressing and identifying the level of risk, but was concerned how this was being put into practice by staff at all levels on a $24 / 7$ basis. The Head of Children's Social Care explained that Thurrock was working with both Essex County Council and Southend-on-Sea Borough Council to undertake a review of cases from the past 5 years, and further advised that a specialist Child Sexual Exploitation Coordinator would shortly be appointed and a programme of Child Sexual Exploitation Champion training was underway.

Rev Barlow questioned whether all recommendations from the Ofsted thematic inspection had been adopted by Thurrock, to which it was confirmed that the recommendations had been adopted and were having the required impact. The Head of Children's Social Care explained that a further report could be brought back to the Committee in the new municipal year to update Members as to the progress.

The Committee were advised that a sample of cases were regularly identified through the casework system so that managers could monitor that all appropriate actions were on track, which would be an ongoing process
through the work of the Coordinator. Members were advised that if any action was overdue it would show as a red.

Councillor Curtis asked whether schools in Thurrock were engaged with the Child Sexual Exploitation process, to which it was explained that officers were not complacent and were engaging with all schools. It was reported that every school was represented at the last Sexual Exploitation training session and that schools were working well with the local authority.

Councillor Morris-Cook asked how Child Sexual Exploitation comfortable the service was that children and young people educated at home were not at risk and questioned how issues could be reported in these circumstances. The Director of Children's Services explained that this was a difficult area as by law the Local Authority had no specific right to be made aware of children educated at home because parents did not have to register as home educators; however a visit by an officer of the Council was offered to all home educators. It was reported that the offer of visits were often taken up and these visits could identify any potential issues.

The Head of Children's Social Care further advised that potential Child Sexual Exploitation cases could be identified in many other ways outside of the school setting, for example through GP's.

Mrs Wilson questioned whether officers were working effectively with schools, and felt that there had been instances in the past where engagement had been one sided, with the local authority not adequately responding to teachers requests. The Committee were assured that this was a two way process and that through the Early Offer of Help and Troubled Families programme, where an officer was based in schools, the Multi Agency Safeguarding Hub and the Head teachers Group and Senior Management Team visits to schools there was a strong link, but that it was important schools did challenge the local authority.

Councillor Morris-Cook asked the Head of Children's Social Care and the Director of Children's Services what worried to them. In response the Head of Children's Social Care felt that the authority could improve the identifications target and the Director of Children's Services was worried about the cases that they did not know about, and recognised that it was important to be continually proactive.

## RESOLVED:

## 1. That progress against the Child Sexual Exploitation Action Plan be noted.

The Head of Children's Social Care felt that the presentation of the action plan could be improved in future so that the Committee could better monitor progress, to which Members agreed that the format could be changed however the Chair advised that she was keen to maintain the 'RAG' Status rating.

The Chair advised that she proposed to bring forward 'Item 9, Multi-Agency Serious Case Review' on the agenda, following which the remaining items would be taken in the order printed. Members were in agreement.

## 37. Youth Cabinet Activity and Impact 2014-15

The Interim Strategic Lead for Learning and Skills introduced the report which explored the work that the Youth Cabinet had undertaken to explore alternative delivery vehicles for the delivery of youth related activities across Thurrock.

Rev Barlow questioned how well the activities of Youth Cabinet were promoted to other young people across the Borough, to which officers explained that Youth Cabinet members disseminated information in their schools and used Social Media to engage with young people across the Borough.

The Committee were advised that the Youth Cabinet newsletter was circulated via schools, youth activities and across a range of partners.

Councillor Halden expressed his appreciation that Youth Cabinet members were actively involved in the Supporting Pathways into Work for Young People Task and Finish Review. He observed that he wanted to widen Democracy Week beyond Youth Cabinet as he felt that the event had become internalised.

Councillor Ojetola commended the activities of Youth Cabinet and the work that was being done in relation to Democracy Week. He observed that they did not shy away from debating controversial subjects.

Councillor Morris-Cook paid tribute to the hard work of the team and liked the name 'Inspire' which had been selected by young people to brand work going forward. She felt that it was refreshing to see young people engaged in meetings and taking ownership of local issues. She further observed that it was crucial to maintain the level of engagement in future and requested that officers examine whether it was appropriate for young people to be allowed to contribute to the work of other Overview and Scrutiny Committees if possible.

As a result, Councillor Morris-Cook proposed an amendment to recommendation 1.1 in the printed report in order to identify whether young people could add value to the Overview and Scrutiny Committee process in other areas, to which the Committee agreed.

## RESOLVED:

1. To continue to support the work undertaken by the Youth Cabinet thus enabling young people to remain at the heart of decision making regarding youth related activities, and to identify whether

## young people can add value to the Overview and Scrutiny process in other areas.

## 2. To support members of the Youth Cabinet in the exploration of an alternative vehicle for delivering youth related activities recognising the need to secure savings going forward, whilst ensuring young people remain at the heart of the regeneration agenda.

## 38. A progress report on the Grangewaters Outdoor Education Centre Alternative Delivery Models Project

The Director of Children's Services introduced the report which detailed the progress that had been made with respect to the work to be undertaken in order to commission out the opportunity to manage Grangewaters Outdoor Education Centre.
Councillor Halden asked when the service would be in a position to produce a 5 year vision for the future of Grangewaters and present the document to the Committee, as he was unclear on what the intention was for Grangewaters in the longer term. In response the Director of Children's Services advised that it was anticipated the work would be completed in the next municipal year in order to coincide with the proposal to develop a Youth Mutual.

Councillor Ojetola thanked the Director of Children's Services for her reassurances at maintaining Grangewaters as a community based asset, and asked what was being done to overcome the legal issues. In response the Committee were advised that officers were working with the Cabinet Office to develop a Youth Mutual, which the Grangewaters project would feed into, and that in the interim important remedial work to improve Health and Safety at the outdoor education centre were being implemented as a priority.

Councillor Kerin asked whether officers had worked with other similar providers, such as nearby Stubbers. The Director of Children's Services advised that she felt well informed about all the options and a business model had captured information from similar outdoor activity centres, but highlighted that some organisations were very different and operated within the commercial sector.

Rev Barlow asked how the final decision would be made and how criteria would be weighted, whether in favour of best value for money or the best structure to serve the community.

The Director of Children's Services reassured Members that she wanted the Committee to have full sight of what the criteria would be and felt that any decision should be weighed against what best served the community in order to make best use of the site and extend weekend opening hours.

Members were advised that the full criteria would be referred back to the Committee for consideration before any final decision was made regarding the future of Grangewaters.

The Committee welcomed this proposal and further requested that an update report be brought back to the Committee at an appropriate time during the following municipal year.

## RESOLVED:

1. That members note the content of this report intended to provide an update on the Grangewaters Alternative Delivery Models project.
2. That it be agreed a further update report be scheduled for the 2015/16 municipal year and a separate report to set out the criteria be referred to the Committee for consideration and comments at an appropriate time before a final decision regarding the future of Grangewaters is reached.

Councillor Halden left the meeting at 8.18 pm .
39. Pupil Place Plan 2015-2019

The Strategic Lead for the Operations, Resources and Libraries Unit introduced the report which outlined the latest draft version of the Pupil Place Plan (2015-2019) and detailed the forecast of pupil place requirements and the creation of a Schools Forum Pupil Place Planning Sub Group. In introducing the report the following points were highlighted:

- That there was a high demand in Thurrock for in-year pupil places.
- In 2013/14 146 children had moved into Thurrock from overseas and 366 had moved into Thurrock from elsewhere in the UK.
- In the five months from September 2014 to January 2015 this target had been exceeded with 199 children coming to Thurrock from overseas and 493 from within the UK, which had created demand in-year for an additional 692 places.
- It was reported that this additional demand had eaten into the surplus of places Thurrock did have but that Thurrock had a contingency target of $7 \%$, although only $2 \%$ of additional places were funded by government.

Councillor Ojetola welcomed the involvement of the service at meetings of the Planning Committee which assisted Planning Committee Members take into account educational issues, and questioned officers and received responses as follows:

- That he had hoped to see the Admissions Report which would be relevant to examine in conjunction with the Pupil Place Planning report.

The Director of Children's Services highlighted that the Committee had agreed at the previous meeting that a briefing note would be
circulated on Admissions instead of a formal report due to the volume of business to be transacted at the last meeting of the municipal year.

- Whether the delay of the opening of the Harris Academy Free School in Chafford Hundred had been factored into the Pupil Place Plan and how the service would plan for further demand on in-year pupil places.

The Strategic Lead for the Operations, Resources and Libraries Unit explained that the recent news that the opening of the Harris Academy Free School would be delayed had not been factored into the draft Pupil Place Plan but that it would be included in the finalised document.

The Committee were further advised that the local authority were required to build in between $5-10 \%$ of surplus places into the plan and that Thurrock provided 7\% of surplus places which was well within the recommended guidelines, despite the fact that funding was only provided for $2 \%$.

Councillor Kerin observed that every local authority was obliged to provide sufficient school places and was concerned that if plans for the new Harris Academy Free School had completely fallen through then Thurrock Council would have been required to resolve the issues that this created.

The Director of Children's Services advised that there was sufficient provision without the Harris Academy Free School, and that if this had not been the case plans would have been developed as an alternative back-up option. The Committee were advised that the service had been informed of the delay of the opening of the Harris Academy Free School two days prior to admissions letters being sent to parents and that although the whole admissions process could not be rerun at this late stage, suitable places had been identified for all children affected.

Councillor Kerin asked whether there was a point when officers would be concerned regarding a lack of uptake at a school, and highlighted that out of 120 places available at Harris Academy Free School there were only 90 applicants.

The Committee were informed that generally when a new school opened up it was often under subscribed until it became more established, and that in the case of the three form entry Harris Academy Free School it would be opened gradually, with the full 120 school places available from September 2016.

Councillor Kerin questioned whether further schools needed to be opened in other parts of the Borough, to which officers explained that there was demand on school places across the authority but that school expansions were the most appropriate way to meet this demand. Members were further advised
that due to the housing development in Purfleet a new school would be required to serve that area.

Councillor Curtis observed that often residents in South Ockendon were not successful in securing their first choice school and was concerned that this would worsen with the new housing development on the old ford factory site. He advised that this was particularly problematic for parents when they were offered places for siblings at different schools.

Officers explained that the new housing development in South Ockendon had been taken into account and included in the forecasts. Members were advised that an additional 210 places had been created at Bonnygate Primary School through the expansion scheme, but that the latest Pupil Place Plan identified that more work needed to be undertaken in that area. Officers recognised that there was demand to place siblings in the same school and that the service worked to achieve this wherever possible.

The Committee were advised that places were ready for the September intake and that some schools would be working with temporary accommodation in addition to the permanent expansion of two schools.

Members were informed that it was difficult to permanently expand schools with one year funds but that the team worked hard to plan long-term and secure capital investment.

Members welcomed the clustering of schools and were advised that if a child did not receive their first preference of a school place other schools in that cluster would be examined, although applications could cut across cluster groups.

Rev Barlow highlighted that the greatest demand on school places was in the Chafford Hundred and Grays area rather than to the East of the Borough, and felt that this could be exacerbated by future developments in and around Grays. Officers assured Members that with the expansion schemes and new school there was no danger that there would not be sufficient school places in Grays, however this was always examined in the consideration of planning developments and developers could be required to build a new school under the Section 106 agreement.

Councillor Morris-Cook felt that it was important the use of temporary accommodation was avoided wherever possible and questioned whether there was enough special education provision to meet demand. In response the Committee were advised that officers were looking to create additional places at Treetops School but that there was less pressure on Beacon Hill.

The Director of Children's Services advised that the service was looking to undertake a review of Specialist Educational Needs places across the Borough and that there was specific demand in relation to autism.

## RESOLVED:

1. That the Overview and Scrutiny Committee comments on the draft forecasts, the proposed amendments to Planning Areas and the introduction of the Schools Forum Pupil Place Planning Sub Group be noted.
2. The Chair thanked the Director of Children's Services, her team and Democratic Services for all their help over the past municipal year.

The meeting finished at 8.47 pm
Approved as a true and correct record

CHAIR

DATE

Any queries regarding these Minutes, please contact
Democratic Services at Direct.Democracy@thurrock.gov.uk

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| 2. | CHILDREN'S SERVICES OVERVIEW AND SCRUTINY COMMITTEE |  |
| :---: | :---: | :---: |
|  | nted by: <br> uncil | Number of Elected Members: <br> Six, of whom none may be Cabinet Members. |
|  | nd Vice-Chair appointed | Political Proportionality: <br> The elected Members shall be appointed in accordance with Political Proportionality |
|  | lected Members or two Members and one Co-opted $r$ with voting rights. | Co-opted Members to be appointed by Council: <br> Four Co-Opted Members, as follows, to have voting rights in respect of educational matters, and non-voting in respect of all other matters |
|  | ons determined by Council: <br> Universal Services (schools <br> Targeted Services (SEN, <br> Specialist Services (safegua <br> cutting <br> anner in which services of the of children and young people <br> Where a National Health Service tter shall be referred to the Heat mmittee or its Chair agrees o | colleges, settings and services) <br> aviour and Attendance, narrowing the gap in outcomes) <br> ing, child protection, children in care, youth offending) <br> uthority, the Police and the National Health Service address the Thurrock. <br> issue affects the population generally, i.e. including children, Ith and Well-being Overview and Scrutiny Committee unless erwise. |
| Functions determined by Statute <br> All the powers of an Overview and Scrutiny Committee as set out in section 21 of the Local Government Act 2000 and Local Government and Public Involvement in Health Act 2007. |  |  |

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| 14 July 2015 | ITEM: 6 |
| :--- | :--- |
| Children's Services Overview and Scrutiny Committee |  |
| Education Commission Update |  |
| Wards and communities affected: <br> All | Key Decision: <br> Non key |
| Report of: Carmel Littleton, Director of Children's Services <br> Roger Edwardson, Interim Strategic Leader School Improvement, Learning and <br> Skills |  |
| Accountable Head of Service: Roger Edwardson - Interim Strategic Leader <br> School Improvement, Learning and Skills |  |
| Accountable Director: Carmel Littleton, Director of Children's Services |  |
| This report is Public |  |

## Executive Summary

This report outlines the outcomes of the Education Commission this year and provides an update on projects approved to date.

## 1. Recommendation(s)

### 1.1 Children's Overview and Scrutiny Committee is asked to:

- Comment on the progress and achievements of Thurrock schools and partners (see 2.3), and
- Comment on currently funded activity and suggest further developments that it would wish to be taken to further the education standards for all children and young people in Thurrock.

2. Introduction and Background
2.1 The Education Commission was established in 2013 and reported to Children's Overview and Scrutiny in July 2014 on the six core recommendations. Following extensive consultation with schools, governors and others the Council fully adopted the recommendations and is taking forward each of the recommendations as shown in Appendix 1.

### 2.2 The 6 Key Recommendations are:-

1. Build and communicate a compelling case for change and a powerful vision for education across the community in Thurrock that increases pride in what is being achieved and ambition for achieving even more.
2. Redefine the role of the local authority, agree with partners what change means in practice and make sure services are provided efficiently.
3. Grow the role of schools themselves as the leaders in supporting other schools to improve.
4. Recruit and retain the best teachers and leaders by establishing greater pride in Thurrock.
5. Use Governors as key agents of support for improvement both within their own schools and across the school system in Thurrock.
6. Recognise and celebrate education in Thurrock.

### 2.3 There has been good progress since then:

- Head teachers and governing bodies report good progress and strong relationships with the local authority leadership.
- Data on school attainment and progress continues to be a strength and that this is the basis of effective school led school improvement.
- Governance continues to strengthen Governor training on key areas of pupil achievement; safeguarding and financial management is effective.
- The focus on recruitment of high quality senior leadership in schools is effective and through delivering the Commission recommendations will be strengthened further.
- Supporting school sustained school improvement through Progress Boards and detailed Accountability Meetings with specific school leaders and governors is effective in challenging schools to improve achievement.
- Self-initiated and brokered school to school support is showing impact in terms of improving quality of leadership, teaching and learning and pupil progress.
- Acknowledged support for schools requiring improvement and schools in categories through clarity of provision and commissioning Thurrock Improvement Consultants for these schools as part of the school improvement strategy continues to demonstrate impact.
- The proportion of pupils attending good and outstanding secondary schools is in the top $10 \%$ of schools nationally and the number attending good or better primary schools is increasing. Together $81 \%$ of pupils are attending good or better schools and academies in Thurrock which is about one percentage point above the national average.
- The partnerships with maintained schools, academy chains, free standing academies and free schools are very productive and positive and now form a system wide approach for school driven school improvement.
- There is an active Services to Schools offer available on line - of particular note is the $100 \%$ buy back of data services from the local authority. This has been built up over a number of years and is highly regarded by schools and settings.
- There continues to be effective delivery of services supporting schools such as admissions with high percentages of children being allocated first choice schools in a timely way and effective provision of music education.
- School Partnerships are working well and the TRIADs (group of three schools working together) are developing at different rates. Schools and academies are sharing information on progress and attainment of their pupils to enable Thurrock to set and achieve ambitious targets for children and young people from early years through to the age of 19 and beyond.
- The recruitment of new teachers remains a key challenge for the local authority and the family of Thurrock schools. Following concerns expressed by the key groups of Heads - the 0 to 11 Strategy Group, the 11 - 19 Strategy Group and the work of the emerging Thurrock Excellence Network; there is now a higher profile in terms of recruitment and retention strategies. This builds on the work of the teaching school alliances in Thurrock and some innovative work taken by the Gateway Learning Trust.
- A vision and strategy document has been produced, with head teachers which includes a range of entitlements and responsibilities for children and young people as well as clear targets for achievement across the system.
- An Ambition, Achievement and Aspiration Strategy was developed working with all schools and academies alongside the Teaching Schools Alliances. An LA CPD programme was also produced in conjunction with the teaching schools.
- Major initiatives are currently being delivered that will continue to raise the profile and celebrate practice in Thurrock. These include the Cultural Entitlement with the Royal Opera House. The Thurrock Education Awards which were held last year were well received and will be run again this autumn to celebrate the very best educational practice in Thurrock.
2.4 The initiatives are strongly supported by the Thurrock Education Alliance (TEA), which meets regularly to approve and monitor projects. The Thurrock Excellence Network (TEN) is leading on implementation of Recommendations. Its focus is to ensure the school led system for school improvement is well established and outcomes are sustainable over time.


## 3 Thurrock Education Alliance (TEA)

3.1 The Thurrock Education Alliance (TEA) now meets half-termly and considers all bids received from the sub groups identified below:-


## 4 Thurrock Excellence Network (TEN)

4.1 The Thurrock Excellence Network (TEN) is the operational body of professional colleagues accountable to the overall Education Alliance and tasked with delivering the recommendations. This body was established starting with meetings with the three Teaching School Alliances in Thurrock. Teaching School Alliance designation is a national award and those with this award have specific responsibilities for system wide school improvement and teacher development. The Excellence Network encompasses all schools and academies in Thurrock and is driven by meeting the needs of every school to secure an Ofsted judgement of good or outstanding, and remaining so. The purpose of Thurrock Excellence Network is to promote school to school improvement. The TEN group is considered as the executive engine and will assume the delivery aspect of this role.
4.2 TEN is dealing with issues relating to the following priority areas submitted by the different Head teacher groups:-

- Recruitment and retention
- CPD (Continuing Professional Development)
- School to school support
- Delivering the cultural entitlement through ROH
- Monitoring school performance to identify and set out priorities for action
- Knowing the strengths and areas for development in schools and arranging programmes for improvement
- Delivering on the overall strategic aims of the 0-11 and 11-19 Strategy Groups and other professional bodies.
- Supporting the delivery of the Teaching Schools' requirements


## 5. Structure of the Alliance, Network and Strategy Groups

5.1 There are two principal head teacher led groups that are structured to ensure that the most up to date priorities are considered and sufficiently acted upon. The strategy groups are the 0-11 Early Years and Primary Strategy Group and the 11-19 Strategy Group.
5.2 The recommendations provided by these strategy groups arise from half termly meetings with colleagues from related provisions. Information is gathered from a wide area and various other groups and meetings to ensure that the most important priorities are considered. These groups are playing a major role in delivering the Ambition, Achievement and Aspiration Strategy for Thurrock.
5.3 The Alliance discusses and agrees upon the actions to be undertaken in regard to these recommendations. This information is then shared with the Thurrock Excellence Network whose priority is to agree the commissioning and delivery of appropriate services to address these actions. The Thurrock Education Alliance holds the Thurrock Excellence Network to account.
6. Reasons for Recommendation:
6.1 Overview and Scrutiny is requested to comment on the contents of the report and to suggest to The Thurrock Education Alliance areas that might be the subject of more detailed further work.
7. Consultation (including Overview and Scrutiny, if applicable)
7.1 The Education Commission recommendations were agreed following consultation with Schools, Governors, and Children's Overview and Scrutiny and others. They were adopted formally by cabinet and the Council.
8. Impact on corporate policies, priorities, performance and community impact
8.1 This report relates to the council priority to improve the education and skills of local people.

## 9. Implications

### 9.1 Financial

Implications verified by: Kay Goodacre

## Finance Manager

In establishing the Thurrock Education Commission, the Council has committed up to $£ 1,000,000$ over three financial years to take forward the recommendations of the Commission. The desired outcomes are overseen by Thurrock Education Alliance. The Director of Children's Services is the accountable Director.

The Commission uses the resource allocated to address the recommendations to support development which is then sustained by schools and academies and is an LA resource for school improvement.

### 9.2 Legal

Implications verified by: Lucinda Bell

## Education Solicitor

The Committee is asked to note the contents of this report and make suggestions. The Authority has overarching duties that are relevant. These are contained in sections 13 to 15 b of the Education Act 1996. It must ensure that efficient primary, secondary and further education is available to meet the needs of the population; ensure that its education functions are exercised with a view to promoting high standards ensuring fair access to opportunity for education and learning, and promote the fulfilment of learning potential and secure that sufficient schools for providing primary and secondary education are available for their area. ` It must also comply with the public sector equality duty (section 149 of the Equality Act 2010).

### 9.3 Diversity and Equality

Implications verified by: Becky Price

## Community Development Officer

The recommendations of the Education Commission seek to improve attainment of all children in Thurrock, including those in underperforming groups.

This report is for comment and noting only. There are no diversity implications.
10. Background papers used in preparing this report (include their location and identify whether any are exempt or protected by copyright):

- None


## APPENDICES TO THIS REPORT:

- See TEA updates on approved projects below. (Appendix1)


## Report Author Contact Details:

Name: Roger Edwardson
Telephone: 01375652594
E-mail: redwardson@thurrock.gov.uk

## Appendix 1

## Thurrock Education Alliance (TEA) - Projects approved

Below is the current list of work commissioned by Thurrock Education Alliance (TEA). The document outlines the agreed work (and date), the intended outcome/impact of the work, dates of start and completion, key persons responsible and current work to date. This document will be updated regularly as new work is commissioned and work is delivered. For all recommendations, please see recommendation proforma for more details.

## All Projects updated: 15.05.15

| Title of agreed work (and group which provided the recommendation) | Date agreed by TEA | Brief description of agreed work | Costings agreed | Lead contact | Current work to date (summary) | Timescale |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (1) 0-11 Strategy Group Recommendations |  |  |  |  |  |  |
| E AS Early Years Advocate | 6.11 .14 | Focus on developing the transitions of families into the borough, how they can be supported, access to services and language in Thurrock. | £23,000 <br> Band 6 <br> Each year for two years | Laura Fishleigh | Application closing date: $30^{\text {th }}$ April 2015 <br> Shortlisting: $1^{\text {st }}$ May 2015 <br> Interviews: $7^{\text {th }}$ and $15^{\text {th }}$ May 2015 <br> We are currently in the process interviewing candidates for this role. We had 20 applicants (including two after the deadline) and we shortlisted down to 4 possible candidates. <br> Unfortunately, two of the four candidates withdrew from the interview process and we are currently in the process of interviewing the remaining two candidates. | Recruitmen <br> t in March <br> 2015. <br> Position begins in September 2015. |
| 11-19 Strategy Group Recommendations |  |  |  |  |  |  |


| 11-19 Delivery Group <br> - Professional curriculum development support to navigate current changes in qualifications. | 5.2.15 | Thurrock wide curriculum pathways identified for young people. <br> - Curriculum research undertaken <br> - Pathways identified for young people <br> - Academic/vocational pathways identified <br> - Labour market research to look at future job opportunities | £20,000 | Barbara King <br> Michele Lucas | 11-19 Delivery Group will not meet until an independent chair is recruited. <br> Recruitment of independent chair will be actioned by BK and ML. Initial interviews taken place and we are looking to secure this resource by midJune ' 15. | April 2015 - End of March 2016 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Recruitment and retention 'Growing local talent' $\begin{aligned} & \text { O } \\ & \text { O } \\ & \text { © } \\ & N \end{aligned}$ | 5.2.15 | Programme developed with Prince's Trust entitled 'Get into Teaching', aimed at Year 12 students considering a career in teaching. <br> - $\quad$ Six week programme developed to enable Year 12 students to gain greater understanding in relation to a teaching career <br> Partnership work undertaken with Princes Trust to use methodology already identified for other key sectors e.g. construction | £10,000 | Steve Munday | Initial meetings have taken place with Princes Trust, further planning to be undertaken to develop the programme linking closely with the Strategic work being undertaken across the LA around the recruitment of teachers in Thurrock. | Sept. 2015, completed by March 2016. |
| Opportunity Thurrock | 5.2.15 | To continue to sustain the Thurrock wide careers event. <br> - Borough-wide careers event organised <br> - All schools and colleges signed up to the event <br> - Strong support from local and regional employers | £10,000 over two years. | Michele Lucas | Date set for $7^{\text {th }}$ October 2015. ROH Backstage Production Park has been booked for venue. Transport has been booked and timetable being put together. <br> Employers have saved the date. <br> Currently identifying workshops to be held throughout day. | $\begin{aligned} & \text { October } \\ & 2015 \end{aligned}$ |


| Thurrock's Next Top Boss | 5.2.15 | To support business engagement and entrepreneurial activity with young people. <br> - Project supports business and educational engagement <br> - Green solution challenge undertaken in partnership with Essex and Suffolk Water <br> - Business challenge <br> - undertaken with linked business partner | £10,000 over two years. | Michele Lucas | Date set for $17^{\text {th }}$ March 2016 for Celebration Awards and Networking evening. <br> Venue to be confirmed. <br> TNTB Strategy Board meeting booked for $9^{\text {th }}$ September 2015. | $\begin{aligned} & 2014-15 \& \\ & 2015-16 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Child Poverty $\begin{aligned} & \text { O } \\ & 0 \\ & 0 \\ & \text { © } \\ & N \\ & \infty \end{aligned}$ | 5.2.15 | To host a workshop event with young people to identify ways in which to address child poverty in Thurrock. <br> - Refreshed strategy due to be launched in the Spring 2015 <br> - Looking at geographical areas that indicate higher levels of child poverty <br> Multi agency support to address inequalities across Thurrock | £8,000 | Wendy Warman <br> Dave <br> Petrie | Initial discussions have taken place and a plan is currently being developed. | Completed <br> Sept. 2015 |
| Information, Advice and Guidance | 5.2.15 | Develop model for Thurrock wide IAG entitlement. <br> - Research undertaken around models of IAG <br> - Curriculum framework developed to support impartial information advice and guidance across Thurrock. | £10,000 | Kate KozlovaBoran | This work has begun. Update at next meeting on 15/7/15 <br> This work will be overseen by the newly constituted 11-19 Deputy's Group. | April 2015, completed by October 2015. |


| Higher Education Event | 5.2.15 | To host an event around HE for Thurrock residents (including young people and mature students). <br> - Higher education fair developed to support life-long learning agenda across Thurrock. <br> This will include both academic and vocational pathways (e.g. Level 4+ apprenticeship opportunities) | £8,000 | Wendy Barnes (SEC) <br> Gail May (UEL) <br> Sharon Walsh (TACC) | Discussion took place at 11-19 Strategy Group meeting ( $6 / 5 / 15$ ), colleagues agreed to meet and submit briefing paper for event. | May 2015 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| TAG Recommendations |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| TPHA Recommendations |  |  |  |  |  |  |
| 0 |  |  |  |  |  |  |
| (1) TASS Recommendations |  |  |  |  |  |  |
| External consultant/s to le6Q a Recruitment \& Retention Commission <br> Produce a 'Teach Thurrock' strategy document that sets out clear recommendations for the Short, medium and long term | 5.2.15 | Attracting the best Graduates to Thurrock. Produce a 'Teach Thurrock' strategy to include: Short, medium and long term objectives to secure and retain the best teachers in Thurrock. |  |  | Roger Edwardson, Interim Strategic Lead for School Improvement and Learning and Skills met with John King on Friday $15^{\text {th }}$ May to discuss this position. John King has been commissioned to undertake this work, most of which will now occur in the new academic year as he is already committed to other projects in the meantime. John has agreed to develop a cross-phase recruitment and retention strategy no later than October 2015. John will approach academies and trusts as well as maintained schools to explore current activities which will support this project. It should be noted that Emma Field has decided to halt her current work until it is clarified what her role might be within the project brief in the future. | $\begin{aligned} & \text { Feb/March } \\ & 2015 \end{aligned}$ |


| Tribal Inspection Skills course funding <br> 0 | 5.2.15 | All schools to send two leaders onto Tribal Inspection Skills course |  |  | Further to TEA agreement, funding was secured for two senior members of staff from each secondary school in Thurrock to attend the Tribal Inspection Skills Course - Reviewing Your School. Course is run in two parts (over four days) and has taken place at Harris Academy Chafford Hundred on $28^{\text {th }} \& 29$ th April and $19^{\text {th }} \&$ $20^{\text {th }}$ May. Delegates are required to attend all four days. As of 18/5/15 we are yet to complete days three and four of the course. <br> The course is priced at $£ 1200$ per delegate. Beacon Hill is only able to release one member of staff for these course dates but would like to have a second member of staff attend a future course. Therefore the total cost for delivery to all schools $(2$ delegates per school $)=£ 31200$. | $\begin{aligned} & \text { Feb - April } \\ & 2015 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ```R@ynite DHT forum (1) \(\omega\)``` | 5.2.15 | With LA involvement but chaired by an independent professional officer |  |  | Professional Officer to be commissioned. Lynette Carr is due to be approached. TASS and 11-19 group have worked together to set agenda and formulate terms of reference. | To start after Easter 2015 |
| Teaching Schools |  |  |  |  |  |  |
| Ensuring the schools are confident with their approach to assessment as we assess under the new curriculum and life after levels. |  | Thurrock Primary Assessment Tool (TPAT) <br> A working party has been formed to work towards ensuring that the assessment of children against age related expectations in the new curriculum is consistent and simplified, by providing easily accessible resources and exemplification materials. To aid the project, some funding has already been set aside by the Dilkes Primary Teaching School Alliance. (DPTSA) <br> The project intends to create free online | £10,000 | Dilkes <br> Teaching School | Moderators from Thurrock have met on a number of occasions and developed the vision for Thurrock Primary Assessment Tool. <br> Following a request to all Primary Schools in Thurrock for a selection of writing, the moderators selected a range of pieces of work which demonstrated national expectations for each year group. Using the Performance Descriptors from the Department of Education, we grouped year group examples into working towards, working at, working above, and Mastery in Year 2 and Year 6. Currently the website is under construction awaiting scanned work to be uploaded. Website | January 2015 - Ongoing |


|  | access for all Thurrock schools who agree to join the project. |  |  | contains personalised logo for TPAT. <br> Project currently focusing on writing standards but will develop further to all curriculum areas. The number of schools involved has increased as the project has developed. It is hoped that all Thurrock Primary schools contribute. |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Schools, Standards and Progress Boards (SSPB) |  |  |  |  |  |
|  |  |  |  |  |  |
| Additional recommendations agreed prior to TEA/TEN structure being in place |  |  |  |  |  |
| Trailblazer Project (Cultural Entitlement) | Cultural Entitlement project for 21 Thurrock schools and academies. Schools engaged in cultural activities with children and CPD developments for teachers. | £60,000 | Matt <br> Lane, Gabrielle ForsterStill | Three CPD strands developments continuing across schools. Cultural Champions development continuing with workshops and monthly meetings. FUSED and In-Fused events in July planned for peer learning and learning new skills through workshops. To put forward bid for second year of the project. | 2014- |
| $\begin{aligned} & \text { REeruitment and } \\ & \text { Retention (Emma Field) } \end{aligned}$ | The Vision: To attract, develop and retain a highly motivated, aspirational, diverse workforce, which is responsive to the needs of children, young people, their families and carers and shares our pride in Thurrock. <br> The Aims: Ensure top quality teachers are recruited, appointed, supported and retained in Thurrock schools. <br> To maintain and raise standards through good teaching appointments and effective recruitment practices. | £60,000 | Supporte <br> d by <br> Emma <br> Field, Sue Lamkin, | Continued to work with Teach Thurrock Primary Partnership to recruit and interview prospective students for salaried and PGCE training places. This has been successful with enough applicants and schools willing to take them that we have applied to the University for a further two salaried placements. <br> From university visits for NQT's there were 25 applicants, 14 primary and 11 secondary. Of the 14 primary all but one were invited to interview with 6 turning up on the day. From this 3 were recommended and have since been offered jobs in Thurrock schools. <br> Planned recruitment event for $18^{\text {th }}$ May now cancelled due to low number of applicants which | 2014-2016 |


|  |  |  |  |  | were not suitable for interview. There was a large interest in the event from schools, with 12 schools declaring interest and a total of 31 teachers which highlights how desperate the recruitment situation is. <br> Unless instructed otherwise, Emma Field ends her role as Recruitment Strategy lead for Thurrock from May $11^{\text {th }}$ onwards. |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Expansive Education $\begin{aligned} & \text { O } \\ & \text { Q } \\ & \text { © } \\ & \text { N } \end{aligned}$ |  | Intended Outcomes: <br> - To allow Thurrock schools to become part of a growing movement of teachers who want to do more for their students than just coach them for exams <br> - Access the latest research and thinking in teaching practice <br> - Train to use Action Research in classroom practice <br> - See Thurrock Action Research published and shared with colleagues <br> - Rediscover the spirit that made you choose to teach in the first place | £10,000 | eedNET <br> at <br> Winchest <br> er <br> Unviersity <br> Dilkes <br> Academy | Ruth Brock recently presented a Thomas Tallis event where the influence this project has had was shared. <br> Reports for all participating schools are to be completed by $1^{\text {st }}$ May. Bill will give individual feedback to schools before final hand in, and the creation of the first 'Thurrock Journal of Teacher Enquiry'. <br> Celebration event on $25^{\text {th }}$ June where all participating schools give presentations to show their key findings from their action research projects. | 2014-2015 |


| 14 July 2015 | ITEM: 7 |
| :--- | :--- |
| Children's Services Overview and Scrutiny Committee |  |
| Youth Offending Service function and performance |  |
| Wards and communities affected: <br> All | Key Decision: <br> Non key |
| Report of: James Waud. Strategic Lead, Youth Offending Service |  |
| Accountable Head of Service: Andrew Carter, Head of CATO |  |
| Accountable Director: Carmel Littleton, Director of Children's Services |  |
| This report is Public |  |

## Executive Summary

To give an overview of the duties and responsibilities of the YOS, its current performance and funding arrangements

## 1. Recommendation(s)

1.1 That the Overview \& Scrutiny Committee comment on the function and performance of the YOS and review plans to address the two areas of improvement as set out in the HMIP, Short Quality Screening Report dated $20^{\text {th }}$ May 2015:
a) Intervention planning should genuinely involve children and young people and their parents/carers. The plans should be constructed in such a way that they are effective tools to drive successful interventions.
b) Multi-Agency Public Protection Arrangements need to be fully understood by all staff and managers.
2. Introduction and Background
2.1 Youth Offending Services (YOS) were created by the 1998 Crime and Disorder Act to prevent offending and re-offending by young people between the ages of ten and seventeen years. The YOS effectively has a dual duty; to provide interventions that turn young people away from crime, maximise their potential and keep them safe but also to protect the public from their actions.
2.2 YOS is responsible for the enforcement of all criminal court orders and for the delivery of interventions attached to those orders plus the planning and through care of those young people serving custodial sentences. Much of the work is done in the criminal courts both Magistrates (Youth) and Crown who cannot, in law, operate without YOS Officers in attendance to guide and
advise in respect of suitable and available disposals that address identified risk factors. YOS also provide risk assessed bail packages offering viable alternatives to Youth Detention Accommodation (formerly Remands in Custody and Court Ordered Secure Remands). Thurrock YOS is held in high esteem by legal advisors, advocates and magistrates. This is important as it is only with the confidence of the courts that we can achieve the best outcomes for our young people.
2.3 The YOS is multi-disciplinary, staffed and funded by partner agencies in Police, Thurrock Social Care, Education, Probation, Health and the Ministry of Justice via the Youth Justice Board to whom it reports. It has a governance board, comprising senior members of partner agencies with a reporting line to the Children and Young People's Partnership. Line management of Local Authority staff is through the Council and YOS manage staff from the partner agencies on a day to day basis in conjunction their own agency line management arrangements.

### 2.4 Offices

As a result of the Grays Court House being redeveloped the YOS have moved into new premises in Corringham's old police station. Despite the initial move, which took place in January last year, being successful, Health \& Safety issues have arisen, primarily around leaks in the roof and the presence of asbestos, which need to be resolved urgently. A comprehensive action plan following a full health and safety inspection is now in place.

The original lease on the police station was due to end in November 2015. Discussions have been ongoing between the YOS and Essex Police in relation to extending the lease. Essex Police have currently agreed an extension until November 2016.

The YOS are therefore exploring accommodation options for beyond November 2016 which currently include:
a) Remaining at the current location at Corringham old Police Station.
b) Moving to the Civic Offices as part of the renovation work that is being planned for the ground floor.
c) Locating alternative premises.

### 2.5 Structure and Staffing

Thurrock YOS has had to make considerable efficiency savings this year with further savings to be made next year. Indicated reductions in staffing numbers are as a result of the necessity to balance the current budget.
2.5.1 The YOS is essentially in three parts. The biggest function has five case managers (a reduction from seven), including the seconded Probation Officer, the Practice Manager and two Social Workers who manage all the court work, intervention, enforcement and, finally, through-care and resettlement from the secure estate. The Youth Inclusion Support Programme (YISP) and Triage focus on prevention and consist of one full time officer and one $3 / 5$ officer who delivers prevention programmes for 8-16 year olds and pre-court diversion programmes for 10-17 year olds. The third function is ISS (Intensive

Supervision and Surveillance) which also had two full time staff who delivered programmes for the most prolific/dangerous/high risk cases as a direct alternative to custody. Young people on these programmes receive a minimum twenty five hours, seven day per week contact. Thurrock YOS has cut both these ISS posts and will manage such cases as and when they arise by redeploying remaining staff.
2.5.2 Supporting all three functions are a CAMHS specialist seconded from Health and a Police Officer from Essex Police.
2.5.3 There is also a second CAMHS worker funded by direct grant from the Department of Health to support the Triage programme.
2.5.4 YOS also employs a victim support worker and a reparation co-ordinator as part of our statutory duty to offer reparation to victims of youth crime. Reparation may be direct in the form of Restorative Justice Conferences where victim and perpetrator meet under carefully controlled conditions or indirect in the form of unpaid work in the community. Much of this is done with the elderly population, either in their own homes or in sheltered housing complexes. This work generates some very appreciative letters
2.5.5 Thurrock YOS also used to employ a number of sessional workers who could be brought in to support all of the above roles as and when needed but these are also now unaffordable.
2.5.6 The organisation has enjoyed an extremely stable workforce over the years and has thus created a body of experience and expertise and an intimate knowledge of the borough and its offending population.

### 2.6 Performance

Thurrock is a low spending authority generally and has the smallest YOS in the country. The value for money indicators are therefore good for Thurrock's YOS. Thurrock YOS generally achieves a lower re-offending rate than the national, regional and statistical family averages.
2.6.1 Thurrock YOS was last inspected in January 2012 by both the Care Quality Commission and HMI Probation. Both outcomes were very positive with an overall minimal improvement required \& the action plan as a result of the inspection was successfully implemented.
2.6.2 The inspection criteria for Youth Offending Services has now been changed looking at a systemic approach as opposed to case based. Additionally the criteria for the decision for inspection have changed, with this now being based on poor performance or an identified cause for concern. Currently the Youth Justice Board is pleased with the performance of Thurrock YOS and as a result we do not expect to be inspected in the near future
2.7 YOS is now measured nationally against three outcomes:-

- Use of custody
- First time entrants
- Rate of re-offending


### 2.7.1 Use of custody

| Use of custody |  |  |  |
| :--- | :--- | :--- | :--- |
|  | $11-12$ | $12-13$ | $13-14$ |
| Thurrock | $11 \%(18)^{*}$ | $10 \%(14)^{*}$ | $6 \%(8)^{*}$ |
| Family | Not available | Not available | Not available |
| National | Not available | Not available | Not available |
| Commentary: As a result of community solutions and the success of TRIAGE in <br> greatly reducing the first time entrants to the youth justice system in Thurrock (a <br> reduction of 40\% on the 2010 cohort), the reduction in those appearing before the <br> Courts \& undergoing sentencing has greatly reduced \& those that are appearing for <br> sentencing are therefore the more serious \& persistent offenders and at higher risk <br> of a custodial sentence. Additionally the lesser crimes are now being dealt with by <br> the prevention/pre-Court disposal and can no longer be used to counter balance <br> custodial sentences. This is reflected in the figures above (*young people v <br> percentage). |  |  |  |

### 2.8 First Time Entrants

Thurrock YOS continues to perform highly in the reduction of first time entrants to the criminal justice system. Based on the numbers prior to the introduction of TRIAGE and the re-launching of the Youth Inclusion \& Support Programme, it has reduced the first time entrants by over $80 \%$ in total outperforming all groups it is measured against.

### 2.9 Rate of re-offending

The percentage re-offending rate continues to be one of the lowest in region, family and national. (please note there is a year's drag for this data as it is based on re-offending activity in the year following the conviction).

### 2.10 Prevention

Last financial year Thurrock YOS worked with 68 young people as part of our prevention service, with 51 being subject to TRIAGE and 17 interventions via Youth Inclusion \& Support Programmes.
2.10.1 So far this financial year (1/4/14-1/2/15) we have worked with only 29 young people on these programmes but this was largely due to YISP being suspended for six months due to staffing difficulties.
2.10.2 However, we have managed to extend our prevention service to offer interventions in local schools, whether this is a specific piece of work to address an identified risk or a general intervention regarding the consequences of crime and anti -social behaviour. So far this year we have worked in six local schools ranging from primary level through to Sixth Form with a further seven having booked sessions.

| Re-offending |  |  | $11-12$ |
| :--- | :--- | :--- | :--- |
|  | $12-13$ | $13-14$ |  |
| Thurrock | $46 \%$ | $43 \%$ | $27 \%$ |
| Family | Not available | Not available | Not available |
| National | Not available | Not available | Not available |
| Commentary: The out turn for the last financial year 2013/2014 was the lowest re- <br> offending rate in Thurrock YOS history and well below the YJB predicted rate of 39\% <br> based on previous trends and socio demographic make up of the borough. |  |  |  |

2.10.3 The good news is that the re-offending rate for the tracked cohort of prevention/Triage cases this year is $0 \%$.

### 2.11 Violent Crime and knife crime

Knife crime accounted for less than 1\% of offences committed in Thurrock by Youths in 2013/2014. However this year we have seen a small increase and what appears to be a number of firearms offences although these relate to a single incident with one offender..

In respect of the data I can give the following for the period 1/4/14-31/1/15:
Possession of bladed article - 3
Possession of imitation firearm with intent - 4 (all relating to one incident)
This is from 179 Offences. So knives would be $1.5 \%$ and firearms $2.5 \%$

### 2.12 Migration to Thurrock and Serious Youth violence (gangs).

One emerging issue locally is the migration of young people and their families, primarily from the London Boroughs. These boroughs often have supported accommodation and foster placements in Thurrock. This coupled with the introduction of the benefit cap and the relatively low cost local accommodation, there has been a significant increase in case transfers and oversight supervision for Looked After Children from other authorities. These cases currently account for about $17 \%$ of caseloads.
2.12.1 With this migration comes the risk management of some young people who have significant gang affiliations in their originating boroughs. These moves come about for a variety of reasons, not least the wish of parents and police to separate these individuals from their home territory. Most of these young people are assessed as a high risk of serious harm and have to be supervised accordingly. They present a far more challenging prospect, with differing needs and risks than the indigenous young people of Thurrock. However, they rarely offend locally preferring to return to their originating boroughs to commit offences.

### 2.13 Education, Training, Employment (ETE)

This is one area of where the YOS traditionally underperforms. The number of young offenders engaged in education, employment or training has rarely risen above 55\%. Although this is no longer a National Indicator, it is a local one.
2.13.1 However, figures so far look promising with an end of an of year figure for 1415 being over $80 \%$. Whether this is sustainable with youth unemployment at high levels nationally especially with young people who have the added disadvantages of often poor school attainment and a criminal record will be seen over the coming months.

### 2.14 Funding

For the year 12-13 YOS funding from the Ministry of Justice was cut by $£ 14,000$ to a total of $£ 345,000$ which resulted in the loss of some staff hours dedicated to EET and reparation.
2.14.1 This financial year, there has been a further $16 \%$ cut in the funding from the Ministry of Justice and a top sliced devolvement of remand funding.
2.14.2 The funding for the current financial year is $£ 291,000$ from the Ministry of Justice and a $£ 47,000$ remand budget also from the Ministry of Justice, Funding from YOS partners in Police, Health and Probation remains the same as it has for the last five years at $£ 93,000$ in total but due to financial constraints the Local Authority reduced it's contribution this year from $£ 595,000$ to $£ 395,000$. This has resulted in the loss of the posts outlined above plus curtailment of some activities and the planned expansion of the prevention programme as part of the Early Offer of Help.

### 2.15 Links with wider Children's Services and partner agencies

This last year has seen the continuing integration of the YOS and Children's Social Care which should improve the delivery of service to those young people who are known to both services, or who are at risk of entering the criminal justice system, with resources from both services being used to enhance the breadth and effectiveness of each.
2.15.1 YOS staff work closely with Social Care colleagues and are made aware of care plans before implementing their own intervention plans which must, of course, take any LAC, CIN or Child Protection plans into account to ensure cohesion and non-duplication of work.
2.15.2 Additionally the implementation of the Youth Detention Accommodation Order and the consequent "looked after" status of young people "remanded in custody" has further cemented this working relationship.
2.15.3 YOS also works closely with the Troubled Families programme and this year will see the introduction of new working models of practice to ensure that our combined resources enhance the potential for desired outcomes for both services.
2.15.4 YOS have also worked extremely closely with the police this year on monitoring and sharing intelligence on emerging gang issues within the borough as per the section on "serious youth violence" above. These are at a low level at the moment but clearly have the potential to increase without continued vigilance and work with those individuals concerned.
2.15.5 YOS CAMHS workers have also developed a consultation service which is open to other professionals to offer advice and guidance on cases where young people are suffering emotional or mental health difficulties. This is not designed to replace statutory services but will offer a quick signposting

### 2.16 Diversity and Equality

Last year (2013-14) the racial background / ethnicity of Thurrock's youth offending population (as known to the YOS) was:-

Ethnicity 2014

| White 65 | $72.2 \%$ |
| :--- | ---: |
| Mixed 9 | $10.0 \%$ |
| Asian or Asian British 2 | $2.2 \%$ |
| Black or Black British 9 | $10.0 \%$ |
| Chinese or Other Ethnic Group | 0 |
| Unknown 5 | $5.5 \%$ |


| Male | $83 \%$ |
| :--- | :--- |
| Female | $17 \%$ |

2.17 In April 2015 the YOS received a Short Quality Screening from Her Majesty's Inspectorate of Probation. The report as attached in appendix A is highly complimentary of the work undertaken by the YOS, particularly in relation to safeguarding.

## 3. Issues, Options and Analysis of Options

Future direction of YOS now appears to be settled as the indications are that the government like the model and will largely continue with it. However there is a "stocktaking" exercise about to start by the Ministry of Justice which will look at YOS resources and results which may have some further funding implications.
4. Reasons for Recommendation
4.1 1. To continue to address the two areas of improvement as set out in the HMIP, Short Quality Screening Report dated $20^{\text {th }}$ May 2015:
a) Intervention planning should genuinely involve children and young people and their parents/carers. The plans should be constructed in such a way that they are effective tools to drive successful interventions.
b) Multi-Agency Public Protection Arrangements need to be fully understood by all staff and managers.
5. Consultation (including Overview and Scrutiny, if applicable)
5.1 N/A
6. Impact on corporate policies, priorities, performance and community impact

All aspects of Crime and Disorder Act, including Section17, as YOS statutory duty is prevention of offending and re-offending.
6.1 The work that YOS undertakes with young offenders has a clear impact on the community's perception of crime and fear of crime.
6.2 Youth crime is a major issue for most communities and must be seen to be tackled effectively. Whilst most people look to the police in the first instance to tackle crime it is what happens post apprehension that impacts on the community especially in the management of violent or sexual offenders.
6.3 With government policy determined to reduce the use of custody this will inevitably mean more high risk offenders needing to be managed in the community which will have resource implications in addition to the risks outlined above.

## 7. Implications

### 7.1 Financial

Implications verified by: Kay Goodacre
Finance Manager

The financial implications are contained within the body of the report.
It is apparent the general direction of the service and key service targets continue to move in the right direction, despite the financial pressures.
The report brings to light new ways of working collaboratively and proactively with children's services and other programmes and affiliated agencies which will identify synergies with YOS services, which in turn will support the ongoing budget reductions and maintain service outcomes.

### 7.2 Legal

Implications verified by: Lindsey Marks
Principal Solicitor Children's Safeguarding.

This report is for information only and there are no legal implications arising from this report.

### 7.3 Diversity and Equality

Implications verified by: Natalie Warren
Community Development and Equalities Manager

As the data included in the report demonstrates, diversity is monitored by the service and this will continue to be monitored as the demography of Thurrock continues to change.
7.4 Other implications (where significant) - i.e. Staff, Health, Sustainability, Crime and Disorder)

- None.

8. Background papers used in preparing the report (including their location on the Council's website or identification whether any are exempt or protected by copyright):

- None.

9. Appendices to the report

- HMIP Short Quality Screening report dated 20 ${ }^{\text {th }}$ May 2015
- https://www.justiceinspectorates.gov.uk/hmiprobation/wp-content/uploads/sites/5/2015/05/Thurrock-SQS-0415.pdf


## Report Author:

James Waud
Strategic Lead
Youth Offending Service
jwaud@thurrock.gov.uk

| 14 July 2015 | ITEM: $\mathbf{8}$ |
| :--- | :--- |
| Children's Services Overview and Scrutiny Committee |  |
| Julia - SCR Action Plan Update |  |
| Wards and communities affected: <br> All | Key Decision: <br> Non key |
| Report of: Andrew Carter, Head of CATO |  |
| Accountable Head of Service: Andrew Carter, Head of CATO |  |
| Accountable Director: Carmel Littleton, Director of Children's Services |  |
| This report is Public |  |

## Executive Summary

To provide an update on the Thurrock LSCB, multi-agency action plan in relation to the 'Julia' serious case review.

## 1. Recommendation(s)

1.1 That the Overview \& Scrutiny Committee continues to monitor progress against the multi-agency action plan with a particular focus on Children's Services
2. Introduction and Background
2.1 A copy of the full 'Julia' Serious Case review report can be found on the Thurrock LSCB website and all members are encouraged to read the report in full: http://www.thurrocklscb.org.uk/procedures/serious-case-and-managedreviews/
2.2 I refer members to appendix $2-10^{\text {th }}$ March Children's Overview and Scrutiny Report: Multi-Agency Action Plan -Serious Case Review for the full background to this updating report.
2.3 The Multi-Agency Action plan presented in March 2015 was an extract of the full multi-agency action plan covering the areas in relation to Children's Services.
2.4 With the agreement of partner agencies, the current Multi-Agency Action plan is the full action plan across all agencies / partners.
2.5 A further update of actions against the full Multi-Agency Action plan is being undertaken by the LSCB but will not be completed by the submission date for this report.

## 3. Issues, Options and Analysis of Options

None

## 4. Reasons for Recommendation

4.1 For the Children's Overview and Scrutiny committee to satisfy itself that the action plan is being effectively implemented and that actions are having an impact to improve outcomes for children within Children's Services and in partnership with the LSCB and key agencies.
5. Consultation (including Overview and Scrutiny, if applicable)
5.1 The LSCB Action Plan was circulated to all partners of the LSCB and LSCB sub-committees prior to ratification.
6. Impact on corporate policies, priorities, performance and community impact
6.1 The review calls upon the authority to review the findings against existing policies and procedures and consider making any changes reflected in the review.
7. Implications

### 7.1 Financial

Implications verified by: Kay Goodacre
Finance Manager

The delivery of LSCB business is undertaken within existing budgets. Those budgets are established through annual partnership funding and specific budgets allocated for training and serious case reviews.

### 7.2 Legal

Implications verified by: Lindsey Marks
Principal Solicitor Children's Safeguarding.

This Serious Case Review fulfils the requirements of Regulation 5 of the Local Children's Safeguarding Board 2006.

### 7.3 Diversity and Equality

Implications verified by: Becky Price
The LSCB Annual Report covers the safeguarding needs of all children in Thurrock. The plans and policies of its board and sub-committees reflect the diverse needs which are supported through implementing and developing equalities impact assessments.
7.4 Other implications (where significant) - i.e. Staff, Health, Sustainability, Crime and Disorder)

- None.

8. Background papers used in preparing the report (including their location on the Council's website or identification whether any are exempt or protected by copyright):

Serious Case Review Report ‘Julia' http://www.thurrocklscb.org.uk/procedures/serious-case-and-managedreviews/

## 9. Appendices to the report

1. Thurrock LSCB, ‘Julia’ Serious Case Review Action Plan
2. $10^{\text {th }}$ March 2015, Children's Overview \& Scrutiny, Multi-Agency Action Plan - Serious Case Review

## Report Author:

Andrew Carter
Head of Children's Social Care
acarter@thurrock.gov.uk

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| 10 March 2015 | ITEM: 9 |
| :--- | :--- |
| Children's Services Overview \& Scrutiny Committee |  |
| Multi-Agency Action Plan - Serious Case Review |  |
| Wards and communities affected: <br> All | Key Decision: <br> Not applicable |
| Report of: Andrew Carter, Head of Children's Social Care |  |
| Accountable Head of Service: Andrew Carter, Head of Children's Social Care |  |
| Accountable Director: Carmel Littleton, Director of Children's Services |  |
| This report is Public |  |

## Executive Summary

The Multi-Agency Action Plan in response to the Serious Case Review is included for Members scrutiny and comment, following the request of the Children's Services Overview and Scrutiny Committee on 10 February 2015.

The extract of the Multi-Agency Action Plan, included in appendix 1, details the progress that has been made in Children's Social Care and Education in response to the findings of the Serious Case Review.

Members are advised that appendix 1 is an extract of the full multi-agency plan, which includes Police and Health contributions.

## 1. Recommendation(s)

### 1.1 That Members be invited to scrutinise the Multi-Agency Action Plan and

 provide any feedback.
## 2. Introduction and Background

2.1 Regulation 5 of the Local Safeguarding Children Boards Regulations 2006 sets out the requirement for Local Safeguarding Children's Boards to undertake reviews of serious cases where:
(a) abuse or neglect of a child is known or suspected; and
(b) either - (i) the child has died; or (ii) the child has been seriously harmed and there is cause for concern as to the way in which the Authority, their Board Partners or other relevant persons have worked together to safeguard the child.

> 2.2. This case was referred formally to the Thurrock Local Safeguarding Children Board Serious Case Review Panel to consider the case under Regulation 5 . The Panel found that this case met the criteria for a Serious Case Review and agreed the commissioning arrangements in order to meet the requirements of such reviews as laid out in HM Government 'Working Together to Safeguard Children, 2013 .
> 2.3 A Serious Case Review Team was established and although Julia and her family had been known to Universal and Specialist Services for many years, the SCR Review Team agreed that the period to be reviewed would be from November 2010 to February 2013 when Julia became subject to a Child Protection Plan.
2.4 The review was commissioned in May 2013 and completed in May 2014 and the subsequent findings presented at a series of Safeguarding Board meetings and presented to the recently initiated National Serious Case Review Panel (new requirement) before going before the LSCB Full Board for final ratification and agreement in September 2014.
2.5 The review was officially published on $15^{\text {th }}$ December 2014 and will remain on the LSCB website for a period of 18 months in accordance with guidelines (Working Together 2013).
2.6 The review identified seven findings for the Safeguarding Board to consider.
2.7 The board conducted an initial assessment of progress made during the course of the review and this is reflected within the final document.
2.8 A detailed multi-agency action plan has been developed and agreed by the partner agencies to monitor progress of each of the seven findings and outcomes from this review.
2.9 The governance and monitoring of the action plan has been tasked to the Safeguarding Board's Audit Group and overseen by the Serious Case Review group and subsequently reporting to the LSCB Full Board.
3. Issues, Options and Analysis of Options

None.
4. Reasons for Recommendation
4.1 It is a statutory requirement for Local Safeguarding Children Boards to publish all Serious Case Reviews. It is good practice for these reviews to be submitted to Overview and Scrutiny.

## 5. Consultation (including Overview and Scrutiny, if applicable)

5.1 The document was circulated in draft for consideration and comment to all partners of the LSCB and the various LSCB sub committees prior to ratification.
6. Impact on corporate policies, priorities, performance and community impact
6.1 The review calls upon the authority to review the findings against existing policies and procedure and to consider making any changes reflected in the review.

## 7. Implications

### 7.1 Financial

Implications verified by:

## Kay Goodacre <br> Finance Manager - Children's Services

The delivery of the LSCB Business is undertaken within existing budgets. Those budgets are established through annual partnership funding and specific budgets allocated for training and serious case reviews. All agencies contribute to the LSCB budget.

### 7.2 Legal

Implications verified by: Lindsey Marks
Principal Solicitor

This serious case review fulfils the requirements of Regulation 5 of the Local Safeguarding Children Boards Regulations 2006.

### 7.3 Diversity and Equality

Implications verified by:

Teresa Evans
Equalities and Cohesion Officer

The annual report covers the safeguarding needs of all children in Thurrock. The plans and policies of its board and sub committees reflect the diverse needs which are supported through implementing and developing equalities impact assessments as appropriate.
7.4 Other implications (where significant) - i.e. Staff, Health, Sustainability,
Crime and Disorder) Crime and Disorder)

None
8. Background papers used in preparing the report (including their location on the Council's website or identification whether any are exempt or protected by copyright):

- SCIE Serious Case Review Report "Julia"

9. Appendices to the report

- Appendix 1 - Multi Agency Action Plan


## Report Author:

Carmel Littleton
Director of Children's Services
Children's Services

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| 14 July 2015 | ITEM: 9 |
| :--- | :--- |
| Children's Services Overview \& Scrutiny Committee |  |
| Adoption and Permanence Services Partnership |  |
| Wards and communities affected: <br> All | Key Decision: <br> Key |
| Report of: Carmel Littleton, Director of Children's Services |  |
| Accountable Head of Service: Andrew Carter - Head of Children's Social Care |  |
| Accountable Director: Carmel Littleton - Director of Children's Services |  |
| This report is public |  |

## Executive Summary

The Adoption and Children Act 2002 provides the framework for the local authority in implementing plans for the adoption of children. Section 3 of the Act places a duty on local authorities to maintain an adoption service within their area and sets out the minimum facilities that must be made available in the provision of the service.

The local authority is not obliged to provide all the facilities itself but may make use of the services provided by voluntary adoption agencies and adoption support agencies or other suitable service providers.

Thurrock as of yet has not fully developed a programme for 'fostering to adopt' to promote early permanency and avoid changes in placement for children. As a single agency it is not considered viable for Thurrock to fully develop such a programme successfully and therefore partnership arrangements are required to achieve maximum benefit.

In order to increase the pool and diversity of prospective households and maximise post adoption support, Thurrock is looking to form a strong partnership with a leading adoption agency with a strong track record of adoption support.

In the context of significantly changed market conditions there is a need to ensure continuing, timely high quality assessments and placements for children and resilient services for adopters. There is also the need to address inspection requirements in ways which can ensure flexible management and deployment of social work resources as well as addressing the need for permanence planning in conjunction with the Children's Social Care teams.

At Cabinet on the $8^{\text {th }}$ July it was proposed that Thurrock enter into a partnership with Coram for a 3 year period through a grant agreement, in line with appropriate delegated decision making levels for the Council. This will enable benefit realisation for Thurrock's children, timely delivery and responsiveness to the agenda for change/improvement and identified key performance indicators.

## 1. Recommendation(s)

1.1 That members of the Overview \& Scrutiny comment on the development of a partnership by way of a grant agreement to provide an integrated programme of activity to optimise adoption outcomes for children following the decision at Cabinet on July 8 ${ }^{\text {th }}$.

## 2. Introduction and Background

2.1 The Adoption and Children Act 2002 provides the framework for the local authority in implementing plans for the adoption of children. Section 3 of the Act places a duty on local authorities to maintain an adoption service within their area and sets out the minimum facilities that must be made available in the provision of the service. The Education and Adoption Bill (2015) builds on the 2002 Act proposes new power for the Secretary of State to require local authorities to work together or work with an adoption agency.
2.2 The local authority is not obliged to provide all the facilities itself but may make use of the services provided by voluntary adoption agencies and adoption support agencies or other suitable service providers.
2.3 It is with regard to this option that this report is provided to consider the options for delivery of some elements of the adoption process and make recommendations for the future delivery of these.
2.4 Thurrock is a small adoption agency and has previously benefited from economies of scale by being part of an adoption consortium with Southend and Havering Councils. Following a decision by Havering Council to withdraw from the consortium, Thurrock has a memorandum of understanding in place with Southend. This is a viable arrangement in the short term but does not provide Thurrock with the capacity to make significant developments and advances in the field of adoption both locally and nationally.
2.5 Thurrock have been successful in the generic recruitment of prospective adopters but needs to be able to target recruitment to meet the needs more specifically of children needing adoptive families and to expand the options of permanency via adoption to meet the needs of older children, children with disabilities and children with complex needs.
2.6 On currently published data (Adoption Scorecard) children in Thurrock, on average between 2011-14, waited 710 days between becoming looked after and being placed with an adoptive family. It is the desired outcome of partnership arrangements that Thurrock will be able to accelerate the current rate of improvement and bring the average times that children wait below the England average.
2.7 Thurrock as of yet has not fully developed a programme for 'fostering to adopt' to promote early permanency and avoid changes in placement for children. As a single agency it is not considered viable for Thurrock to fully develop such a programme successfully and therefore partnership arrangements are required to achieve maximum benefit.
2.8 In order to increase the pool and diversity of prospective households and maximise post adoption support, Thurrock is looking to form a strong partnership with a leading adoption agency with a strong track record of adoption support.

## 3. Issues, Options and Analysis of Options

3.1 In the context of significantly changed market conditions there is a need to ensure continuing, timely high quality assessments and placements for children and resilient services for adopters. There is also the need to address inspection requirements in ways which can ensure flexible management and deployment of social work resources as well as addressing the need for permanence planning in conjunction with the Children's Social Care teams.
3.2 The national child and family charity Coram approached Thurrock Council with regard to working in partnership to develop adoption services in Thurrock supported by a grant they have received from the Department for Education.
3.3 Coram has extensive experience in providing adoption support services and recent evaluation showed that adoption was successful for $99 \%$ of children placed through their adoption services. Their services are able to bring additional expertise and capacity to the current local authority provision to find and prepare prospective adoptive parents who can best meet the needs of Thurrock children in care.
3.4 The model being proposed by Coram would provide a hub approach bringing together a number of local authorities to achieve an increased range of prospective adopters for Thurrock children and increased opportunities for Thurrock potential adopters.
3.5 The development of a partnership agreement would provide an integrated programme of activity to optimise adoption permanence outcomes for children in Thurrock by means of:

- adopter recruitment, assessment and approval by an Ofsted registered / judged outstanding agency
- recruitment, assessment and approval of concurrent planning/foster to adopt carers
- provision of the adoption and concurrent planning panel
- hub access to Coram's Parent and Adoption Support Services (PASS)
- flexible deployment of capacity/skills to address local needs
- partial management of the Thurrock Adoption services to agreed delivery model
- delivery as relevant to permanence planning for example SGO assessments, and/or broader management and supervision and QA activity.
- Case by case post adoption support services on request to be supplied by Coram in dialogue as to required input to needs and availability;
- Improved use of resources
3.6 Practice excellence is at the heart of considerations by officers with regards to the development of this model and members are asked to note that in recent (February 2015) inspections, Coram is judged Outstanding in every category by OFSTED for both Adoption and Fostering.
3.7 In addition Coram Capital Adoption aims always to provide the best possible preparation and support for adopters and offers a range of additional support services including parenting skills groups, music and art therapy and clinical expertise.
3.8 If it is agreed to develop this partnership model with Coram Capital Adoption the aim is to enhance early permanence to reduce drift and delay for children within the care system, further drawing on Coram's long established expertise in concurrent planning and early permanence reflecting child focussed delivery.
3.9 The delivery would be underpinned by Investment in staff and exemplary professional standards, CPD, supervision and learning to meet new challenges underpins quality delivery.
3.10 Coram's track record in current planning and formation of a Coram Capital Advisory Group will advance working relationships with the courts and CAFCASS in particular to underpin early permanence planning for children and continuous learning for confident evidence based delivery of services.
3.11 The development of a pilot project to move delivery through Coram Capital Adoption will bring:
- Improved outcomes for children and cost benefit of earlier placements secured through broader placement choice (from the wider pool of Coram adopters) and through concurrent planning and fostering to adopt;
- Cost-efficiency by shared services e.g. single panel, effective deployment of hub expertise;
- Sustainability from scale and mixed economy protecting small delivery units from market volatility;
- Delivery based on diagnostics informing service improvement and planning releasing new potential within the system for sustained delivery;
- Innovative matching and adoption support practice including marketing strategy and concurrency planning and training;
- Robust accountability in the context of legal, policy and regulatory standards;
- Flexible and responsive delivery presumption informed by local partnership, vision and effectiveness models;
- Generative approach to champion high standards and direct expertise and resource to where it is most needed by virtue of market developments, service feedback and information from service feedback and evaluation, and,
- Membership of Coram Capital Adoption Advisory Board with representation from Judiciary and Cafcass and LA shared expertise


### 3.12 Thurrock and Coram Partnership Proposal

3.13 The proposal is for Coram and Thurrock to enter into a partnership for a 3 year period through a grant agreement, in line with appropriate delegated decision making levels for the Council. This will enable benefit realisation for Thurrock's children, timely delivery and responsiveness to the agenda for change/improvement and identified key performance indicators.
3.14 The proposal enables the impact of market volatility to be monitored and service reshaping through a variable cost model so that flexibility is in built to the delivery approach. An advisory group to Coram Capital Adoption with Thurrock Council and legal and recognised professional experts will be formed to advise and inspire - opening up new avenues for support.
3.15 Practical focus on the shape and design of the partnership service specification is under consideration aimed to reflect the best solutions mutually agreed for enhanced delivery. It is not proposed that there will be any staff subject to TUPE due to the high vacancy levels currently in Children's Social Care teams.
3.16 A robust quality assurance process and reporting framework will ensure effective delivery alongside supervision and continuous professional development for co-located social workers in line with best practice

### 3.17 Financial parameters

3.18 Based on current demand it is estimated that 5 adoption placements will be required in year one. These currently cost $£ 28 \mathrm{k}$ per placement (total estimated annual cost $£ 140 \mathrm{k}$ ), by purchasing this through the proposed partnership the total annual cost will be $£ 131 \mathrm{k}$. This includes Coram staff and management services fee.
3.19 This model provides capacity for up to 5 adoption placements on the basis of the standard ratio of social work time to assessment. If there are less than 4 or more than 6 placements, the resourcing requirement will be re-examined in partnership. In addition Thurrock will provide accommodation within existing resources whilst Coram will provide capital funding under grant for the implementation of the CHARMs database to enable consistent reporting. Once the CHARMS system is set up there will be a one off CHARMS implementation cost for detailed due diligence to maintain improved report performance once the system is set up and to cover the duration of the initial contract period.
3.20 Thurrock will retain full control over its adoption allowance commitments and any interagency fee required for a child will be addressed by Thurrock on a variable cost basis. At its discretion but subject to Coram capacity and agreement, Thurrock will hold a designated commissioning allocation and could under the agreement and subject to availability commission the following elements by spot purchase:

- Additional assessments (beyond team capacity) for SGOs, long term foster care or non-agency approvals at an agreed rate of $£ 3 \mathrm{k}$ per assessment
- Wider training and development or systems design on a bespoke basis
- Additional quality assurance supervision for at a cost of $£ 5 \mathrm{k}$ per staff member to be supervised (based on $£ 400$ per day).


### 3.21 Added value and unique contribution

3.22 Coram, as a voluntary adoption agency equipped to cover the range of services required and with a track record of success in such local authority partnerships and London specific presence. In addition, Coram has secured grant funding which will provide specific additional benefits for the lifetime of the Partnership Agreement by means of:

- Training and practice improvement in adoption and adoption support delivery (DfE VCS grants) and including access to specialist support for adopters with children under 5 and access to the Coram Academy offer where applicable
- Participation in the Concurrent Planning/Fostering to Adopt Learning set with a value of $£ 2 k$ pa
- Specific value contribution to Thurrock under the CVAA expansion grant to Coram CapitalAdoption for partnership formation, permanence development and investment in the management database (CHARMS) at a value estimated at $£ 10 \mathrm{k}$
- Free diagnostic analysis of 3 year trends and patterns to inform future service planning


### 3.23 Services to be retained by Thurrock Council in keeping with its statutory duties.

3.24 The local authority will maintain the following service provision in line with its statutory duties:

- Adoption Panel functions (children / matches)
- Agency Decision Maker functions for children and matches
- Family finding service - with a view to progressive integration
- Inter-country adoption
- Life story work/later life letters/letterbox contact
- Post Adoption Support Fund \& Adoption Allowances
- Office accommodation for co-located staff and interface IT networks
3.25 There is flexibility within the proposed model to enable it to evolve over time, adapting to the needs of the local authority however the expected advantages are as follows:
- Improved outcomes for children and cost befit of earlier placements
- Cost efficiency from shared services
- Sustainability from scale and mixed economy protecting small delivery units from market volatility
- Informed delivery based on diagnostics and wider findings
- Innovative matching and adoption support practice to meet the needs of adopters and harder to place children who by characteristic of age, length of time in care, sibling group, BME community or disability or recognised complexity of need, require additional targeted focus to make suitable placement delivery happen
- Potential to create additional new resources to benefit children through their not for profit status and fundraising potential.
- Robust quality and standards accountability integral to remit with Trustee Board oversight and Ofsted registration.
3.26 Officers therefore make the recommendation that a three year grant agreement be entered into as an innovation project that provides the flexibility to adapt the agreement should demand fall. This model provides greater financial stability for the Council.
3.27 Our average time between a child becoming looked after and placed for adoption for children adopted between 2010-13 was 784 days. Some of the 784 could be explained in terms of 'legacy' cases but this remains an area that we are committed to making no excuses, learning and developing best practice for children.
3.28 Our average time between a child becoming looked after and placed for adoption for children adopted between 2011-14 was 710 days compared to an England average of 628 \& SN average of 655. Our 2011-14 average is therefore shorter than our 2010-13 average.
3.29 Our average time between a court providing authority to place a child and the local authority deciding on a match for 2010-13 was 323 days. Our average time between a court providing authority to place a child and the local authority deciding on a match for 2011-14 was 244 days compared to the England average for the period of 217 days (SN average of 227). Our 201114 average is therefore again shorter than our 2010-13 average.
3.30 While we are pleased with this progress and improved trend we recognise that we still have concerted work to do to bring our average level or below the England average which is our aim.


## 4. Reasons for Recommendation

4.1 Thurrock is a small adoption agency and currently does not benefit from being part of an effective adoption consortium.
4.2 While Thurrock have been able to achieve progress in reducing the average number of days between children becoming looked after and being placed for adoption, Thurrock lacks the capacity on its own to maximise opportunities to develop further and take significant advantage of new developments within the field of adoption. This direction of travel is in line with the requirements of the Education and Adoption Bill (2015)
4.3 A partnership arrangement will allow Thurrock to:

- Benefit from economies of scale within the adoption market in meeting local, regional and national need;
- Provide the capacity to build on and improve the timeliness of placement for adoption for children where adoption is in their best interest;
- Provide the capacity for Thurrock to explore early permanency approaches that reduce delay for children and potential changes in placement (e.g. 'fostering to adopt');
- Expand the provision of adoption support pre and post the making of an adoption order (for newly approved adopters under the partnership arrangements);
- Provide flexibility in assessments for permanency and changes in the profiles of children needing permanency.


## 5. Consultation (including Overview and Scrutiny, if applicable)

5.1 Consultation will take place with staff and Children's Overview and Scrutiny and the Corporate Parenting Committee to support the development of a robust quality assurance and monitoring process and ensure that the partnership delivery is subject to scrutiny.
6. Impact on corporate policies, priorities, performance and community impact
6.1 This report has a positive impact on the following Corporate Priorities:

- create a great place for learning and opportunity
- build pride, responsibility and respect
- improve health and well-being


## 7. Implications

### 7.1 Financial

Implications verified by: Kay Goodacre

## Finance Manager

In this partnership there is the opportunity to improve outcomes for children and adopters whilst achieving better economies of scale. By entering into a grant agreement there is the flexibility to alter the annual costs should demand reduce or change significantly thus reducing financial risks to the Council. As well as improved outcomes for the child reducing the waiting time for adoption has the potential to significantly reduce the costs of interim placement arrangements.

### 7.2 Legal

Implications verified by: Lindsey Marks
Principal Solicitor Children's Safeguarding
The Adoption and Children Act 2002 provides the framework for the local authority in implementing plans for the adoption of children. Section 3 of the Act places a duty on local authorities to maintain an adoption service within their area and sets out the minimum facilities that must be made available in the provision of the service.

The local authority is not obliged to provide all the facilities itself but may make use of the services provided by voluntary adoption agencies and adoption support agencies or other suitable service providers. This proposal ensures that the local authority continues to meet its statutory duties.

The use of a grant agreement rather than a contract provides the flexibility to review the provision annually and adapt it as the needs change. As this is a new venture for Thurrock this approach best meets the needs of children whilst supporting the development of innovation.

### 7.3 Diversity and Equality

Implications verified by: Karen Wheeler
Head of Strategy \& Communications
This proposal supports the provision of support and placement of the most vulnerable children thus reducing the risk of inequality and poorer outcomes. It also improves the early permanence for children who may otherwise be hard to place by increasing the pool of adopters available to meet specific needs.
7.4 Other implications (where significant) - i.e. Staff, Health, Sustainability, Crime and Disorder)

None
8. Background papers used in preparing the report (including their location on the Council's website or identification whether any are exempt or protected by copyright):

- Adoption Statutory Guidance 2013:
https://www.gov.uk/government/publications/adoption-statutory-guidance2013
- Background information on Coram Services http://www.baaf.org.uk/webfm send/3216

9. Appendices to the report

- None


## Report Author:

Sue Green
Strategic Leader Children's Commissioning \& Service Transformation
Children's Services

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| 14 July 2015 | ITEM: 10 |
| :--- | :--- |
| Children's Services Overview \& Scrutiny Committee |  |
| Shaping the Council and Budget Update |  |
| Wards and communities affected: <br> All | Key Decision: <br> Key |
| Report of: Councillor John Kent, Leader of the Council |  |
| Accountable Head of Service: Sean Clark, Head of Corporate Finance and <br> Section 151 Officer; Karen Wheeler, Head of Strategy \& Communications |  |
| Accountable Director: David Bull, Interim Chief Executive |  |
| This report is Public |  |

## Executive Summary

The Council set a balanced budget for 2015/16 having made some difficult decisions about where savings could be made which resulted in service reductions. The cumulative effect of $£ 83.2 \mathrm{~m}$ savings over 6 years now visibly impacts on communities. The ability to make further savings through efficiencies and 'top slicing' service budgets is increasingly challenging, pushing some services to statutory limits and unsustainable levels.

This report sets out the Medium Term Financial Strategy (MTFS) and need to meet an estimated budget gap of over £26m for the four years between 2016/17 and $2019 / 20$. This is in the context of a growing population and service demand pressures within children's and adult social care and housing, and legislative changes such as the Care Act.

A robust approach to budget planning is needed more now than ever. Work has started on how we can improve the strategic approach to shaping the Council in this financial context with Leadership Group workshops in Strategy Week in June and cross-party consideration of the complexity and scale of the challenge that lies ahead.

This report seeks Cabinet endorsement of the Shaping the Council approach for 2016/17 and beyond. This work aims to develop sustainable and innovative solutions for our services and towards a Council that retains a focus on growth and is contemporary, digital, empowering and entrepreneurial for the benefit of all Thurrock's residents.

## 1. Recommendation(s):

## That the Cabinet:

### 1.1 Note the Medium Term Financial Strategy (MTFS);

1.2 Endorse the approach to Shaping the Council and budget planning for 2016/17 and beyond including the establishment of a cross-party Budget Review Panel.

2 Introduction and background
2.1 The Council set a balanced budget for 2015/16 having made some difficult decisions about where savings should be made resulting in service reductions. The cumulative effect of $£ 83.2 \mathrm{~m}$ savings over 6 years now visibly impacts on individuals and communities where services have reduced or stopped and on the appearance of the borough.
2.2 The ability to make further savings through efficiencies and 'top slicing' service budgets is increasingly challenging, pushing some services to statutory limits and unsustainable levels. A robust approach to considering the future shape of the Council and budget planning process is therefore required.
2.3 In previous years the approach has been to set budget targets for services with proposals largely developed in isolation to meet the gap with little or no options and choices for Cabinet to consider. Communication and engagement with residents, stakeholders and staff has been limited apart from through formal consultation mechanisms. Although opportunities for Overview and Scrutiny Committees to consider the proposals have been built in to the overall approach and timetable, this could have been more effective.
2.4 The approach to shaping the Council for 2016/17 and beyond must therefore aim to develop sustainable and innovative solutions for our services and establish a direction of travel towards a Council that retains a focus on growth and is contemporary, digital, empowering and entrepreneurial for the benefit of all Thurrock's residents with a significantly reduced budget.
2.5 This report provides an update on the Medium Term Financial Strategy (MTFS) which shows savings required of $£ 26 \mathrm{~m}$ for the four years 2016/17 to 2019/20, and proposed approach to shaping the Council and finding longerterm solutions to addressing the gap.
3 Medium Term Financial Strategy (MTFS)
3.1 Statements from the government have been clear. Austerity measures - and for local government that means further reductions in resources provided by the government - will not only continue to reduce but will reduce at a higher level than seen in the previous five years. This is reflected in the Council's MTFS projections, the impact of which is set out in this report in monetary terms.
3.2 The figures used for this report reflect announcements made in the Autumn Statement in 2014 and the national budget in March 2015. Announcements before and after the parliamentary elections in May 2015 have clearly suggested that these may be increased and accelerated. Councils are expecting further direction in the budget on 8 July 2015, the date of this meeting, and a further update will be provided at the meeting as necessary.
3.3 Before moving onto the MTFS for future years, it is worth considering what has already been achieved. The following table is an extract from the Portfolio Holder report for Strategy and Finance considered by Council on 24 June 2015. It has been updated to show where the majority of savings and unavoidable growth, over the period 2010-2016, have been achieved so as to give Members the full context of the financial impact on services:
3.4

| Savings Requirements | $\mathbf{2 0 1 0 / 1 1}$ | $\mathbf{2 0 1 5 / 1 6}$ |
| :--- | :---: | :---: |
|  | $\mathbf{2 0 1 4 / 1 5}$ <br> $\mathbf{£ m}$ | $\mathbf{£ m}$ |
| Reduced Grant | $\mathbf{2 5 . 0}$ | 9.9 |
| Inflation / Service Pressures / Other | 36.4 | 11.9 |
| Savings Requirements | 61.4 | 21.8 |
| Cumulative | 61.4 | 83.2 |


| Planned Savings and Unavoidable Growth | 2010/11 - 2015/16 |  |  |
| :--- | ---: | ---: | ---: |
|  |  | £m |  |
| - | Savings | Growth | Net |
| - Adults, Health and Commissioning | $(13,601)$ | 2,971 | $(10,630)$ |
| - Children's Services | $(17,839)$ | 8,115 | $(9,724)$ |
| - Environment | $(8,199)$ | 595 | $(7,604)$ |
| - Planning and Transportation | $(4,696)$ | 703 | $(3,993)$ |
| - Chief Executive's Office and Delivery Unit | $(9,360)$ | 2,992 | $(6,368)$ |
| - Commercial Services | $(4,671)$ | 22 | $(4,649)$ |
| - Public Protection | $(1,986)$ | 265 | $(1,721)$ |
| - Housing Services (General Fund) | $(767)$ | 673 | $(94)$ |

NB: there has also been significant cost avoidance and treasury related savings.
3.5 There are already a number of pressures within the 2015/16 budget that need to be considered and, if not resolved, become an addition to the 2016/17 projected deficit reported elsewhere in this report.

- The report considered by Cabinet on 10 June 2015 reported a budget pressure of $£ 1.546 \mathrm{~m}$ that has come from the target saving of $£ 0.700 \mathrm{~m}$ from Serco and $£ 0.846 \mathrm{~m}$ from employees' terms and conditions not being achieved. This has been allocated to services to meet through additional inyear expenditure reductions;
- There remains a $£ 0.200 \mathrm{~m}$ pressure, as reported in previous reports, from no longer receiving shared service contributions towards the cost of senior management. The February budget was set on the basis that the restructure started by Graham Farrant would deliver these savings although any restructure has now been put on hold until the arrival of a new Chief Executive;
- The government has announced a £200m in-year national reduction to the Public Health Grant. If this was reduced in-line with original allocations to local authorities, this would mean a reduction of $£ 0.614 \mathrm{~m}$ to Thurrock. This would be difficult to achieve as the full award of $£ 8 \mathrm{~m}$ has been fully committed with at least $75 \%$ contracted out for the full year with any contract requiring 6 months' notice to terminate; and
- The commitment to Environmental Services announced at 10 June 2015 Cabinet has an estimated impact of $£ 0.550 \mathrm{~m}$ in 2015/16 relating to charging for brown bins, a further $£ 0.100 \mathrm{~m}$ for four additional teams throughout the Summer and a further $£ 0.219 \mathrm{~m}$ as the Environment's share of the $£ 1.546 \mathrm{~m}$ target above. There is then a further increase of $£ 0.250 \mathrm{~m}$ in 2017/18.
3.7 To summarise, the impact on the MTFS to be met from either reserves or additional savings, is as follows:

|  | $\mathbf{2 0 1 5 / 1 6}$ | $\mathbf{2 0 1 6 / 1 7}$ |
| :--- | :---: | :---: |
| $\mathbf{£ m}$ | $\mathbf{£ m}$ |  |
| Shortfall in Serco and Terms and Conditions targets <br> Eall being delivered with the exception of <br> Environment | 0.219 | - |
| Senior Management | 0.200 | - |
| Public Health grant | 0.614 | - |
| Environmental Services | 1.683 | 0.650 |
| Totals | 0.250 |  |

3.8 Any 2015/16 pressure met through the use of reserves needs to be added to the 2016/17 total for MTFS terms. This is because a permanent saving will not have been achieved to meet the pressure and so the pressure remains within the base budget.
3.9 The latest version of the MTFS is attached at Appendix 1 and has been amended for the following material items:

- An assumption that there will be a further Council Tax freeze grant and so no increase has now been factored in for 2016/17. Despite this, officers would still recommend an increase as the additional funding would protect services and, once in the base, provides more certainty over future years;
- The budget outturn report considered by Cabinet in June identified Minimum Revenue Provision (MRP) savings of $£ 2.5 \mathrm{~m}$ per annum and a net benefit to the GF of $£ 0.3 \mathrm{~m}$ per annum from the transfer of commercial properties; and
- The final accounts process has identified changes to the impact of the Council Tax and Business Rates Collection Fund on 2016/17.
3.10 The overall impact of the above has been to reduce the projected deficit for the period $2016 / 17$ to $2019 / 20$ of $£ 29.8$ m of which $£ 4.8$ m relates to 2016/17. Should there be no mitigating action on the 2015/16 pressures within the table at 3.3 , these increase to $£ 31.7 \mathrm{~m}$ and $£ 6.7 \mathrm{~m}$ respectively.
3.11 It does mean that the budget setting methodology set out later in this report can and should take two different approaches that can run in parallel. The projected deficit of $£ 4.8 \mathrm{~m}-£ 6.7 \mathrm{~m}$ needs to be addressed for 2016/17 and can partly be achieved through efficiencies and use of the demographic provision within the MTFS and conversations with Serco about the future of the Strategic Services Partnership continue and should make a contribution towards this budget gap. In all probability, there will also need to be service reductions if the deficit is at the higher end.
3.12 If this can be achieved, this would allow officers and Members to concentrate on reshaping the Council and reaching agreement on proposals for implementation to impact the budget for 2017/18 and beyond.
3.13 To put all of the above in perspective, the Council's net published budget in 2010, increased for comparison purposes for Public Health, was calculated as $£ 134 \mathrm{~m}$ and, despite significant inflationary, demand and new burden pressures, is estimated to be circa $£ 93 \mathrm{~m}$ by the end of this decade.


## 4 Shaping the Council

4.1 As set out above there is unrelenting pressure from reduced Government funding and other demands impacting on the Council's financial position. Work has started on how we can improve the strategic approach to shaping the Council in this financial context. Strategy Week, held in June 2015, focused on this challenge and brought together the Council's Leadership Group with other officers from across services, partners and Members to consider the areas of priority and cross-cutting opportunities. Discussions in Strategy Week reinforced how well placed Thurrock is and the unique opportunities available which could help alleviate some of the budget pressure.
4.2 The vision and priorities provide a consistent strategic ambition for Thurrock:

Thurrock: a place of opportunity, enterprise and excellence, where individuals, communities and businesses flourish

- Create a great place for learning and opportunity
- Encourage and promote job creation and economic prosperity
- Build pride, responsibility and respect
- Improve health and well-being
- Promote and protect our clean and green environment

In this context the Council needs to work towards financial self-sustainability through place leadership, facilitating economic growth, protecting the most vulnerable, and enabling communities and individuals. A Council that is contemporary, digital, empowering and entrepreneurial for the benefit of all Thurrock's residents.

## Strategy Week

4.3 Strategy Week provided an opportunity to consider these challenges in more detail and the possibilities for changing the way the Council operates and provides services. Workshops were run with Leadership Group, other officers and health partners, including sessions on:

- External partnerships
- Managing demand and early intervention
- Implications and benefits of growth
- Enabling communities
- Alternative delivery models and income generation
- Procurement
- Health and social care integration
- Workforce reform
- Communication and engagement
4.4 Specific examples of areas identified in Strategy Week for further work (in addition to existing initiatives) include:
- Considering integrated public realm functions including services in environment, housing and highways
- Reducing bureaucracy in internal processes including procurement, recruitment and ICT
- Developing alternative service delivery models
- Identifying projects for the next round of bidding to SELEP
- Reintroducing Let's Talk (Cabinet and Directors Board question and answer sessions in the community) and increased use of social media
4.5 The outcomes from the workshop discussions will now be developed into a co-ordinated Shaping the Council work programme framed around becoming contemporary, digital, empowering and entrepreneurial. This will reflect work that is already underway and feed into the budget setting process where big strategic solutions will be identified as potential savings opportunities.


## Budget Review Panel

4.6 As a key part of the Shaping the Council programme, a cross-party Budget Review Panel will be established to support a fundamental review of services
and how they are resourced. The Panel will hold a series of meetings informed by and running in parallel with the work coming out of Strategy Week. This has been agreed in principle with Group Leaders.
4.7 The purpose of the Panel is to:

- Build and strengthen awareness and ownership of portfolio budgets and issues across Group Leaders, shadow portfolio holders and other opposition leads
- Consider and comment on the Council's draft 2020 Vision, the four change programmes, and the on-going bottom up review of Council functions
- To explore options for budget savings in either $2015 / 16$ or $2016 / 17$ to be taken forward through the autumn scrutiny process, ensuring proposals are broadly consistent with the 2020 Vision and direction of travel
- To refer to Corporate O\&S the task of overseeing the BRP process
4.8 Group Leaders, Deputy Group Leaders, the Interim Chief Executive and Head of Corporate Finance will form the Panel and attend all the sessions supported by the Head of Strategy and Communications. The Leader will Chair the Panel. Portfolio Holders and Directors will be invited to attend specific sessions.
4.9 The Panel will meet in August and early September. The first session will focus on Environment.
4.10 The Panel is not decision making. Areas identified by the Panel will be considered alongside the outcomes from Strategy Week and drawn together to identify areas for public consultation and review by Overview and Scrutiny (O\&S) Committees. There is a role for Corporate Overview and Scrutiny Committee to take an overview of the Shaping the Council programme.


## Communication and engagement

4.11 The Council's approach to communication, consultation and engagement with residents, stakeholders, staff and Councillors through Overview and Scrutiny Committees is a fundamental part of the Shaping the Council programme.
4.12 This requires a new approach beyond service specific formal consultation with residents to include a wide reaching awareness raising campaign and conversations with communities to understand their views on the potential strategic solutions in the longer-term, their ideas about what we could do differently and levels of services, and to engage them in thinking about how they can help through, for example, recycling effectively, reducing litter and volunteering.
4.13 Part of this approach will reintroduce Let's Talk - Cabinet and Directors Board question and answer sessions in the community - and increase the use of social media as well as maximising the use of other communication channels.
4.14 Engaging staff in the programme in terms of specific initiatives and in thinking about the scale and solutions for the longer-term challenge is vital, especially as $80 \%$ of Council staff are residents. This started in Strategy Week.
4.15 A detailed communication and engagement plan will be developed in line with the timetable below.
4.16 The overall outline timetable is suggested below:

| Month | Activity |
| :--- | :--- |
| July 2015 | Cabinet agree Shaping the Council approach <br> Consultation on 2015/16 in year savings proposals starts <br> Budget Review Panel meeting preparation |
| August | Budget Review Panel meetings |
| September | Budget Review Panel meetings <br> Let's Talk sessions <br> $17^{\text {th }}-$ Corporate O\&S receive update |
| October | Budget Review Panel meetings <br> Let's Talk sessions <br> $14^{\text {th }}-$ Cabinet agree 2015/16 in year savings post consultation <br> and 2016/17 savings for management action or consultation |
| November | $11^{\text {th }}$ - Cabinet agree 2015/16 in year savings post consultation <br> and 2016/17 savings for management action or consultation <br> $19^{\text {th }}$ - Corporate O\&S update <br> Let's Talk sessions |
| December | $9^{\text {th }}$ - Cabinet agree any further savings post consultation and <br> draft budget 2016/17 <br> Let's Talk sessions |
| January 2016 | Let's Talk sessions |
| February | Cabinet recommend 2016/17 budget to Council |
| March | Implement agreed savings 2016/17 <br> Ongoing development of proposals for 2017/18+ |
| April | Implement agreed savings 2016/17 <br> Ongoing development of proposals for 2017/18+ |
| May | Local Elections |
| June/July | Cabinet agree savings proposals for 2017/18 for management <br> action or formal consultation if required |

## 5 Issues, Options and Analysis of Options

5.1 The issues and options are set out in the body of this report in the context of the latest MTFS and informed by discussions during Strategy Week and with the Leader and other Group Leaders.
5.2 Members could decide not to agree the proposed approach to shaping the Council and budget planning but an alternative methodology would need to be
developed in order to achieve the level of savings required to address the budget gap.

## 6 Reasons for Recommendation

6.1 The Council has a statutory requirement to set a balanced budget annually. This report sets out a proposed approach to shaping the Council and budget planning for 2016/17 and beyond in the context of needing to achieve over $£ 26 \mathrm{~m}$ of budget reductions over four years.

## 7 Consultation (including Overview and Scrutiny, if applicable)

7.1 The approach to communication, consultation and engagement with residents, stakeholders, Overview and Scrutiny Committees and staff is set out above. This will include a wide awareness raising campaign and conversations with communities as well as consultation on specific savings proposals when identified.
7.2 Any internal consultation required with staff on specific proposals, particularly where there is a restructure, will be in line with HR policy and guidelines.
7.3 This report has been developed in consultation with the Leader, Portfolio Holders and Group Leaders, Directors Board and the wider Leadership Group as part of Strategy Week in June 2015.

8 Impact on corporate policies, priorities, performance and community impact
8.1 The implementation of savings proposals has already reduced service delivery levels and our ability to meet statutory requirements, impacting on the community and staff. Delivering further savings in addition to those previously agreed is particularly challenging in light of the cumulative impact of such a significant reduction in budget and in the context of a growing population and service demand pressures within children's and adult social care and housing, and legislative changes such as the Care Act. As such a new approach is proposed as set out in the report to establish sustainable and innovative ways of delivering services in the future to mitigate this impact.
8.2 There is a risk that some agreed savings may result in increased demand for more costly interventions if needs escalate particularly in social care. This will need to be closely monitored. The potential impact on the Council's ability to safeguard children and adults will be kept carefully under review and mitigating actions taken where required.

### 9.1 Financial

Implications verified by:

## Sean Clark <br> Head of Corporate Finance/S151 Officer

The financial implications are set out in the body of this report and in the attached MTFS.

Council officers have a legal responsibility to ensure that the Council can contain spend within its available resources. Regular budget monitoring reports will continue to come to Cabinet and be considered by the Directors Board and management teams in order to maintain effective controls on expenditure during this period of enhanced risk. Austerity measures in place are continually reinforced across the Council in order to reduce ancillary spend and to ensure that everyone is aware of the importance and value of every pound of the taxpayers money that is spent by the Council.

### 9.2 Legal

Implications verified by: David Lawson
Deputy Head of Legal \& Governance - Deputy Monitoring Officer

There are no direct legal implications arising from this report.
There are statutory requirements of the Council's Section 151 Officer in relation to setting a balanced budget. The Local Government Finance Act 1988 (Section 114) prescribes that the responsible financial officer "must make a report if he considers that a decision has been made or is about to be made involving expenditure which is unlawful or which, if pursued to its conclusion, would be unlawful and likely to cause a loss or deficiency to the authority". This includes an unbalanced budget.

### 9.3 Diversity and Equality

Implications verified by: Natalie Warren
Community Development and Equalities Manager

There are no specific diversity and equalities implications as part of this report. A comprehensive Community and Equality Impact Assessment (CEIA) will be completed for specific savings proposals and informed by consultation outcomes to feed into final decision making. The cumulative impact will also be closely monitored and reported to Members.

### 9.4 Other implications (where significant - i.e. Staff, Health, Sustainability, Crime and Disorder)

Any other significant implications will be identified in any individual savings proposal business case to inform the consultation process where applicable and final decision making.

10 Background papers used in preparing the report (including their location on the Council's website or identification whether any are exempt or protected by copyright):

- Budget working papers held in Corporate Finance
- Strategy Week papers held in Strategy and Communications


## 11 Appendices to the report

- Appendix 1 - Medium Term Financial Strategy


## Report Authors:

Sean Clark, Head of Corporate Finance/S151 Officer, Chief Executive's Office
Karen Wheeler, Head of Strategy and Communications, CEDU

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| Conservative | Independent | Labour | UKIP | Co-opted |
| :---: | :---: | :---: | :---: | :---: |
| Cllr Halden |  | Cllr Gupta | Cllr Gamester | 1. Mrs P Wilson (Roman Catholic Church Representative) <br> 2. Reverend D Barlow (Church of England Representative) <br> 3. Myra Potter (Parent Governor Representative) <br> 4. Sarah Sanders (Parent Governor Representative) |
| Cllr S Little |  | Cllr Pothecary |  |  |
|  |  | Cllr Baldwin |  |  |
| Substitutes | Substitutes | Substitutes | Substitutes |  |
| Cllr Redsell |  | Cllr Kerin | Cllr Wheeler |  |
| Cllr Roast |  |  |  |  |
|  |  |  |  |  |
|  |  |  |  |  |

Meeting Dates: 14 July 2015, $15^{\text {th }}$ September 2015, 10 November 2015, $19^{\text {th }}$ January 2016, 9 February 2016, 8 March 2016.

| Topic Name | Description of areas to be explored | Why this should be scrutinised | Outcome | Lead Officer | Brought to Committee by (Officer/ Member/ Statutory Reason) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| (1) 14 July 2015 |  |  |  |  |  |
| Education Commission Update and ASupporting Schools $\Theta$ |  |  |  | Carmel Littleton | Member |
| Youth Offending Service update in Corringham |  |  |  | James Waud | Member |
| Serious Case Review Update Actions from Julia |  |  |  | Andrew Carter | Officer |
| Adoption and Permanence Partnership |  |  |  | Sue Green | Officer |
| Shaping the Council Budget update | Details of budget area to be confirmed |  |  | Sean Clark / Carmel Littleton | Officer |
| 15 ${ }^{\text {th }}$ September 2015 |  |  |  |  |  |
| Serious Case Review Update for Megan and Julia |  |  |  | Andrew Carter | Officer |
| Grangewaters Alternative Delivery Models | To consider options prior to presenting to | To ensure all options have been fully explored | Agreement on recommendations to | Malcolm Taylor / Sue Green | Officer |

Updated: 4 June 2015

WORK PROGRAMME
Children's Services Overview and Scrutiny Committee
ITEM 9

| Topic Name | Description of areas to be explored | Why this should be scrutinised | Outcome | Lead Officer | Brought to Committee by (Officer/ Member/ Statutory Reason) |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cabinet |  | go to Cabinet |  |  |
| School Transport |  |  |  |  | Member |
| Shaping the Council Budget update (if applicable) required | Details of budget area to be confirmed |  |  | Sean Clark / Carmel Littleton | Officer |
| YOS annual report | An account of the activity and effectiveness of the Youth Offending Service over the past year | Members need to be satisfied that the Youth Offending Service is effective and making a positive difference to the lives of those referred to it | An analysis of the effectiveness of measures to reduce youth offending | James Waud | Officer |
| OChild Sexual exploitation Action Plan 0 |  |  |  | Andrew Carter | Officer |
|  |  | 10 November 201 |  |  |  |
| School on School improvementScrutinise the impact |  |  |  |  | Member |
| Multi Academy Trust Relationships |  |  |  |  | Member |
| Work placements and the pathway into work for young people in Thurrock |  |  |  | Carmel Littleton / Kenna-Victoria Martin/ Michele Lucas |  |
| School Results/School Performance | An update on results at KS1, KS2, KS4 and post 16 | To determine the progress of Thurrock schools and academies | Updated information and scrutiny of outcomes of national assessments and relative performance of schools | Carmel Littleton | Officer |
| Shaping the Council Budget update (if applicable) | Details of budget area to be confirmed |  |  | Sean Clark / Carmel Littleton | Officer |
| 19 January 2016 |  |  |  |  |  |
| Shaping the Council | Details of budget |  |  | Sean Clark / | Officer |

Updated: 4 June 2015

WORK PROGRAMME
Children's Services Overview and Scrutiny Committee
ITEM 9

| Topic Name | Description of areas to be explored | Why this should be scrutinised | Outcome | Lead Officer | Brought to Committee by (Officer/ Member/ Statutory Reason) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Budget update (if applicable) | area to be confirmed |  |  | Carmel Littleton |  |
| Children's Social Care - Statutory Complaints Annual Report |  |  |  | Rhodri Rowlands |  |
| Annual report of the LSCB | An account of the activity and effectiveness of the Local Safeguarding Children Board over the past year | To ensure that the LSCB is effectively discharging its duties by contributing council scrutiny to the process | Understanding of the effectiveness of the LSCB in undertaking its safeguarding responsibilities | Alan Cotgrove |  |
| 9 February 2016 |  |  |  |  |  |
| EOH, troubled families and MASH intervention update and impact assessment and Troubled Families Mnitiative Phase 2 Launch | Update on the project Impact and success | To ensure the programme is on track and making a real difference to the lives of families in Thurrock. | Dissemination of good practice from the programme | Sue Green/ Andrew Carter | Officer |
| , Update on the commissioning out of Nocal Authority day nurseries in Tilbury |  |  |  |  | Member |
| Changes to Library Provisions |  |  |  |  | Member |
| University Attendance Rates |  |  |  |  | Member |
| Shaping the Council Budget update (if applicable) | Details of budget area to be confirmed |  |  | Sean Clark / Carmel Littleton | Officer |
| Child Mental Health |  |  |  | Andrew Carter | Officer |
| Cultural Entitlement |  |  |  | Carmel Littleton | Member |
| 8 March 2016 |  |  |  |  |  |
| Pupil Place Planning |  |  |  | Janet Clark / Carmel Littleton | Member |
| Supporting Parents returning to work |  |  |  |  | Member |
| Shaping the Council | Details of budget |  |  | Sean Clark / | Officer |

WORK PROGRAMME
Children's Services Overview and Scrutiny Committee
ITEM 9

| Topic Name | Description of <br> areas to be <br> explored | Why this should be <br> scrutinised | Outcome | Lead Officer | Brought to Committee by <br> (Officer/ Member/ <br> Statutory Reason) |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Budget update (if applicable) | area to be confirmed |  |  | Carmel Littleton |  |
| Admissions Forum Report |  |  |  | Carmel Littleton | Member - requested at <br> meeting on 6 January 2015 |
| Youth Cabinet Report |  |  |  | Michele Lucas / <br> Youth Cabinet | Officer |

## WORK PROGRAMME

Children's Services Overview and Scrutiny Committee

| Meeting | Pre Meeting |
| :--- | :--- |
| $14^{\text {th }}$ July 2015 | $6^{\text {th }}$ July 2015 |
| $15^{\text {th }}$ September 2015 | $7^{\text {th }}$ September 2015 |
| $10^{\text {th }}$ November 2015 ( Requested to be held at <br> Gable Hall) | $2^{\text {nd }}$ November 2015 |
| $19^{\text {th }}$ January 2016 | $4^{\text {th }}$ January 2016 |
| $9^{\text {th }}$ February 2016 | $1^{\text {st }}$ February 2016 |
| $8^{\text {th }}$ March 2016 | $29^{\text {th }}$ February 2016 |


| $\begin{gathered} \text { O} \\ \text { OD } \\ \text { OD } \end{gathered}$ | Additional Meetings |  |
| :---: | :---: | :---: |
|  | Meeting | Date |
|  | Additional Session for all members to be briefed on "achieving excellence in child social care". | 21 ${ }^{\text {st }}$ July 2015 |
| $\stackrel{\square}{0}$ | Youth Centre visit with the Committee. | August 7th |
|  | Joint session on the budget - all chairs | Feb 2 ${ }^{\text {nd }}$ |
|  | Task and Finish Group on work experience / employable future | $18^{\text {th }}$ August 2015* I have let Kenna know about this date as she is the clerk for this group. |

